# 

# GOOD PRACTICES OF ACCESSIBLE URBAN DEVELOPMENT

Making urban environments inclusive and fully accessible to ALL



## DEPARTMENT OF ECONOMIC AND SOCIAL AFFAIRS

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Guozhong Zhang, Akiko Ito, Maria Martinho, Robert Venne, Miranda Fajerman, Fred Doulton, Julie Pewitt, Talin Avades, Claire Odom.

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#### I. Introduction<sup>1</sup>

"Persons with disabilities have a significant positive impact on society, and their contributions can be even greater if we remove barriers to their participation. With more than one billion of persons with disabilities in our world today, this is more important than ever."

Ban Ki-Moon, United Nations Secretary-General, message on the occasion of the International Day of Persons with Disabilities, 3 December 2012

About 6.25 billion people, 15 per cent of them persons with disabilities, are expected to be living in urban centres by 2050<sup>2</sup>. Urbanization has the potential to be an engineer for achieving sustainable and inclusive development for all. The current lack of environmental accessibility<sup>3</sup> faced by people with disabilities, in particular in many cities in the world, presents a major challenge. As the international community prepares for the Third Global Conference on Housing and Sustainable Urban Development (Habitat III), which will take place in Quito, Ecuador, in October 2016, it is an apt and a strategic opportunity to promote an accessible and inclusive Urban Agenda.

In fulfilling the promise of a sustainable and inclusive New Urban Agenda, the work of Habitat III would be greatly supported by promoting accessibility following universal design approaches and disability inclusion. This requires strong commitments in concrete terms including inclusive urban policy, regulatory norms and standards, universal design<sup>4</sup> approached planning, allocation of necessary resources, and a broad-based partnership that involves and engages all community members, including persons with disabilities.

#### Accessibility and inclusion of persons with disabilities in urban development

Urbanization is currently one of the most important global trends of the 21<sup>st</sup> century. Urban environments, infrastructures, facilities and services, depending how they are planned and built, can impede or enable access, participation and inclusion of members of society.

For the 15 per cent of the world's population who live with a disability (many of whom residing in urban areas), available evidence reveals a widespread lack of accessibility in built environments, from roads and housing, to public buildings and spaces. Evidence also reveals lack of accessibility to yet basic urban services such as sanitation and water, health, education, transportation, emergency and disaster response, resilience building and access to information and communications. These accessibility limitations contribute greatly to the disadvantages and marginalization faced by persons with disabilities, leading to

<sup>&</sup>lt;sup>1</sup> The authors would like to extend special appreciation to the many contributors, especially those from the offices of UN-Habitat and the Secretary-General's Special Envoy on Disability and Accessibility for their inputs received for this section.

<sup>&</sup>lt;sup>2</sup> The World Urbanization Prospects (2014). United Nations Department of Economic and Social Affairs.

<sup>&</sup>lt;sup>3</sup> "Accessibility", in this publication, refers to a feature or quality of any physical or virtual environment, space, facility or service that is capable of accommodating the needs of users of varying abilities or disabilities to understand, get access to or interact with. Accessibility also refers to technical standards that are mandated nationally or internationally for the design and construction of a physical or virtual environment, space, facility and service.

<sup>&</sup>lt;sup>4</sup> 166 countries and the European Union are currently States Parties to the CRPD. According to the Convention on the Rights of Persons with Disabilities, Article 2, "Universal design" means the design of products, environments, programmes and services to be usable by all people, to the greatest extent possible, without the need for adaptation or specialized design. "Universal design" shall not exclude assistive devices for particular groups of persons with disabilities where this is needed.

disproportionate rates of poverty, deprivation and exclusion. Such disadvantages also impede the realization of the 2030 Agenda for Sustainable Development and other internationally agreed development goals.

## International policy frameworks requiring States to promote accessibility and disability inclusive development

The current international policy framework guiding disability-inclusive urban development is largely based on a number of instruments concerning persons with disabilities. The World Programme of Action Concerning Disabled Persons (1982)<sup>5</sup> views accessibility as an essential means to further its goals of "full participation" and "equality". The Standard Rules on the Equalization of Opportunity for Persons with Disabilities (1994)<sup>6</sup> identifies "accessibility" of the physical environment and of information and communication as two "target areas" to ensure equalization of opportunities. The Convention on the Rights of Persons with Disabilities (2006) further strengthened the international normative framework for the advancement of the rights and socio-economic development of persons with disabilities. Accessibility is established in the Convention as a cross-cutting issue that enables persons with disabilities to live independently and participate fully in all aspects of life. The Convention has a standalone article on Accessibility - Article 9- and a number of other provisions that provide detailed guidance on measures that States shall take to advance accessibility. These include article 19 on living independently and being included in the community, article 20 on personal mobility and article 21 on freedom of expression and access to information. -.

Under the Convention on the Rights of Persons with Disabilities, States Parties<sup>7</sup> have a general obligation: (i) "to undertake or promote research and development of universally designed goods, services, equipment and facilities, as defined in article 2 of the Convention, which should require the minimum possible adaption and the least cost to meet the specific needs of a person with disabilities, to promote their availability and use, and to promote universal design in the development of standards and guidelines";<sup>8</sup> and (ii) "to enable persons with disabilities to live independently and participate fully in all aspects of life, States Parties shall take appropriate measures to ensure to persons with disabilities access, on an equal basis with others, to the physical environment, to transportation, to information and communications, including information and communications technologies and systems, and other facilities and services open or provided to the public, both in urban and in rural areas."

In 2013, the United Nations High-level Meeting on Disability and Development and its action-oriented Outcome Document<sup>10</sup>stressed the importance of ensuring accessibility for and inclusion of persons with disabilities in all aspects of development and recommended giving due consideration to all persons with disabilities in the 2030 Agenda for Sustainable Development. The Outcome Document further called for actions to ensure accessibility, following the universal design approach, by removing barriers to the physical environment, transportation, employment, education, health, services, information and assistive devices,

<sup>&</sup>lt;sup>5</sup> A/RES/37/52

<sup>&</sup>lt;sup>6</sup> A/RES/48/96

<sup>&</sup>lt;sup>7</sup> As of July 15 2016, there are 165 States and European Union party to the Convention.

<sup>&</sup>lt;sup>8</sup> Article 4, general obligations, the Convention on the Rights of persons with Disabilities.

<sup>&</sup>lt;sup>9</sup> Article 9, Convention on the Rights of Persons with Disabilities.

<sup>&</sup>lt;sup>10</sup> General Assembly resolution A/RES/68/3, the United Nations.

such as ICTs, including in remote or rural areas, to achieve the fullest potential throughout the whole life cycle of persons with disabilities.<sup>11</sup>

The commitment of the international community to advance accessibility and the mainstreaming of disability in development was further strengthened and reflected in the recently adopted 2030 Agenda for Sustainable Development. Disability is specifically referenced in seven targets of the Sustainable Development Goals in the 2030 Agenda, including Goal 11 related to sustainable cities and communities, with targets on providing accessible transport systems and public spaces.<sup>12</sup>

#### Initiatives and progress made to promote accessible and inclusive development

Worldwide, in the recent years, there have emerged many promising initiatives and good practices that successfully promoted accessibility and inclusion of persons with disabilities, their rights, aspiration and contributions in the contexts of urban development.

The commitment of the United Nations to promoting accessibility, inclusion and advancement of persons with disabilities in society and development is deeply rooted in its Charter and the pursuit of promoting economic and social progress and human rights for all. In 2013, the UN Secretary-General appointed as his Special Envoy on Disability and Accessibility Excellency Lenin Moreno, who has attached great importance to the promotion of accessibility and disability inclusion in development, including in the Sustainable Development Goals.<sup>13</sup> UN system organizations are making progress in establishing internal policies aimed at promoting built environments and facilities and services that are accessible and inclusive for all.<sup>14</sup>

For instance, the UN Department of Economic and Social Affairs (DESA) and UN-Habitat have been promoting accessibility and inclusion of persons with disabilities in contexts of sustainable and inclusive development. DESA organized a series of expert group meetings on accessibility in built environments (Washington D.C., 2010), on accessible ICTs, including in the situation of disasters reduction (Tokyo, 2012; Sendai 2015) and on humanitarian response actions (Istanbul, April 2016). Together with its Member States, UN entities and other major stakeholders, DESA and UN-Habitat have also organized DESA Forums on accessible and disability-inclusive urban development (New York, June 2016 and Nairobi October 2015), have published analytical research and guidance on accessibility and development, and have facilitated and supported intergovernmental processes and bodies to advance accessibility.

#### The benefits of accessibility

Available evidence illustrates that urban infrastructures, facilities and services, if designed and built following accessibility or inclusive "universal design" principles from the initial

<sup>11</sup> Ibid., A/RES/68/3.

<sup>&</sup>lt;sup>12</sup> Transforming Our World: The 2030 Agenda for Sustainable Development. Available at

https://sustainabledevelopment.un.org/content/documents/7891Transforming%20Our%20World.pdf. <sup>13</sup> UN Secretary-General's Special Envoy on Disability and Accessibility, 8th session of the Opening Working Group of the General Assembly on the Sustainable Development Goals, Feb 2014. <sup>14</sup> Secretary-General's Bulletin on Employment and accessibility for staff members with disabilities in the United Nations Secretariat

<sup>(</sup>ST/SGB/2014/3).

stages of planning and design, bear almost no or only 1 per cent additional cost.<sup>15,16</sup> Therefore, progressive realization of accessibility following universal design principles in urban development is not beyond reach for low-income countries. Cities that depend on a tourism economy are also likely to pay high opportunity costs for inaccessible infrastructure and services if they exclude tourists with disabilities (as well as older persons and parents with young children, who may experience accessibility limitations), who may otherwise visit these destinations. It is estimated that, in economic terms, this would equate to an opportunity loss of approximately 15-20 per cent of the global tourism market share.<sup>17</sup>

Basic economics posit that any barrier to participation – of a physical, technological, cultural or institutional nature – effects efficient allocation of resources, organization of production, exchanges, consumption, and distribution of benefits. This is of particular relevance in low-and middle-income economies where limited available resources need to be allocated in a way that maximizes utility and inclusion. Costs associated with the exclusion of a single group, namely persons with disabilities, from the labour force could lead to a loss of up to around 7 per cent of national GDP,<sup>18</sup>, for instance. The positive externality or spill-over effect of accessibility on a broad spectrum of the population at large should therefore not be overlooked.

For urban development to be sustainable and inclusive for all, it is essential for accessibility to be given serious consideration and proactively promoted in the upcoming Habitat III related discourses and its outcome New Urban Agenda. Accessibility is a matter of human rights, and it is also an economic and social development imperative, in striving to achieving the SDG's and other internationally agreed development goals.

# Recommendations on the way forward to advancing accessible and inclusive New Urban Agenda for all

In October 2016, the Third UN Conference on Housing and Sustainable Development (Habitat III) will design a "New Urban Agenda", which is expected to focus on policies and strategies for effectively harnessing the power and forces behind urbanization. The New Urban Agenda will provide the international community with a distinct opportunity to transform current patterns of urbanization by fully incorporating accessibility and disability inclusion in urban development policy and practices.

With over 165 States parties who are already committed and obligated to advancing accessibility,<sup>19</sup> and with the adoption of the 2030 Agenda for Sustainable Development, the UN Habitat III and the New Urban Agenda present a historical opportunity to further operationalizing the SDGs, by promoting accessibility and the inclusion of persons with

<sup>&</sup>lt;sup>15</sup> The World Bank (2008). Design for All: Implications for Bank Operations. From

 $http://site resources.worldbank.org/DISABILITY/Resources/Universal\_Design.pdf.$ 

<sup>&</sup>lt;sup>16</sup> Ratzka.Report of the CIB Expert Seminar on Building Non-Handicapping Environments (Budapest, 1991).

http://www.independentliving.org/cib/cibbudapest28.html.

<sup>&</sup>lt;sup>17</sup> Sakkas (2004).

<sup>&</sup>lt;sup>18</sup> Murray, B. (2012). Brief profile on people with disabilities. Employment for social justice and a Fair globalization paper. International Labour Office, Geneva From http://www.ilo.org/employment/Whatwedo/Publications/WCMS\_140958/lang--en/index.htm
<sup>19</sup> According to General Comment No. 2 that was issued by the Committee on the Rights of persons with disabilities, States Parties have

<sup>&</sup>lt;sup>17</sup> According to General Comment No. 2 that was issued by the Committee on the Rights of persons with disabilities, States Parties have obligations, under the Convention, to adopt, promulgate and monitor national accessibility standards; to establish minimum standards for the accessibility of different services provided by public and private enterprises for persons with disabilities with different types of impairments; when reviewing their accessibility legislation, States Parties must consider and where necessary amend laws to prohibit discrimination on the basis of disability and to consider their laws on public procurement to ensure that their public procurement procedures incorporate accessibility requirements; States Parties should also adopt action plans and strategies to identify exiting barriers to accessibility, set time frames with specific deadlines and provide both the human and material resources necessary to remove the barriers, among others.

disabilities in achieving inclusive and sustainable urbanization for all. A truly inclusive New Urban Agenda also needs to actively include and engage persons with disabilities in its discourse and development.

The following findings and recommendations which were adopted at a UN expert group meeting<sup>20</sup> may be helpful in informing the ongoing Habitat III discourses, the development of the New Urban Agenda as well as in furthering accessible and inclusive urban development.

- 1. Promoting accessibility as a collective good and a key component in urban policy, design, planning and development is critical to the success of the New Urban Agenda
  - Accessibility shall be actively promoted as a collective good that benefits all. Accessibility facilitates full and effective participation of all and should therefore be incorporated and actively promoted as an integral component of good policy to achieve inclusive and sustainable urban development. A city is only well designed if is well designed for *all*.
  - For the world's over one billion persons with disabilities, accessibility is a precondition for their enjoyment of human rights and is a means for economic, social, cultural and political empowerment, participation and inclusion.
  - An accessible and disability-inclusive urban development agenda can be realized everywhere. This requires strong commitments in concrete terms, which includes inclusive and disability-responsive urban policy frameworks, appropriate regulatory structures and standards, "design for all" approaches in planning and design, and predictable resource allocations. It also requires active and meaningful participation of persons with disabilities and their organizations, as rights-holders and as agents and beneficiaries of development during all stages of the urbanization process.
  - 2. Accessible housing and built infrastructures as key elements for sustainable and inclusive cities
    - Integrated approaches to housing, and positioning housing at the centre of inclusive urban development, need to take account not only of environmental sustainability, diversity (including disability) and financial aspects, but also human rights.
    - Universal design, as a concept and principle, should be reflected in designs and plans for new built environments and in renovations to existing buildings and facilities to ensure they are accessible for all.
    - Building standards, laws and effective enforcement mechanisms are essential to ensure accessibility, availability, affordability and quality of housing and public services for all, including persons with disabilities.

## 3. Accessible transportation, public spaces and public services

• Integrated transportation facilities and services not only provide accessibility for all but are also reliable and affordable. They drive sustainable and inclusive growth and change.

<sup>&</sup>lt;sup>20</sup> UNDESA- UN Habitat Forum on Disability Inclusion and Accessible Urban Development, Nairobi, 28-30 October 2015

- Inclusive transportation requires continuity of accessibility throughout travel chains, meaning all elements of a journey from the starting point to the final destination include accessible entranceways.
- Integrated urban policy and plans must identify and address gaps in accessibility in public spaces and from one built environment to another.
- Social equity requires that the costs of accessible transportation and basic public services shall not be borne fully by users who require services since these are essential to ensure opportunities for full and effective participation in social, economic, cultural and political life for persons with disabilities.

# 4. Accessible Information and communication technologies (ICTs) for building inclusive, resilient and smart cities and communities

- Governments should develop accessible ICTs, including mobile applications, government websites, public kiosks and automated teller machines, and should include accessible ICT services in their urban development plans.
- The rapid pace of development and innovation in ICT products and services means that assistive and adaptive devises and technologies are not always accessible and the cost of many such technologies limits access for persons with disabilities, particularly in low-income and middle-income countries. Governments should promote and facilitate research, development and mainstreaming of accessible ICT products and services by including accessibility requirements in public procurement exercises for ICT products and services used by public organizations or their customers or staff.
- Many national telecommunication authorities have universal service goals which recognize affordability and access to networks as a right; consideration shall be accorded urgently to accessibility as a third universal service goal.

#### 5. Full and active participation of persons with disabilities and broad based multistakeholders partnerships for advancing inclusive and accessible urban development

- The message of the Sustainable Development Goals to "leave no one behind" seeks to ensure that the targets are met for all peoples and segments of society, including persons with disabilities in cities.
- Achievement of a truly inclusive New Urban Agenda, where no one is left behind, requires a holistic and people-centred approach that informs, engages, and involves persons with disabilities and their organizations in all aspects of urban development, in particular, in their access to adequate housing.
- The New Urban Agenda should further the advancement of accessibility for all with respect to the right to adequate housing, the built environment, public spaces, transportation, facilities and services and ICTs.
- A New Urban Agenda cannot be achieved unless it responds to the needs and rights of everyone, including the estimated one billion people with disabilities.

**II.** Criteria for selecting good practice case studies on promoting accessible urban development that is inclusive of persons with disabilities

"A city that is well designed is well designed for all. Accessibility, as a collective good that benefits all, should therefore be considered a central component of good policy to achieve inclusive and sustainable urban development."

Recommendations from a group of experts at the UNDESA- UN Habitat Forum on Disability Inclusion and Accessible Urban Development, Nairobi, 28-30 October 2015.

The present document is prepared in response to the request in paragraph 15(b) of the General Assembly resolution 65/186, in which the Secretary-General was asked to "provide information on best practices at international, regional, sub-regional and national levels for including persons with disabilities in all aspects of development efforts".

The document aims (a) to use case studies from both developing and developed cities and countries, to illustrate what constitutes best practices in successfully promoting accessibility and hence inclusion of persons with disabilities in the urban development contexts, in alignment with the Convention on the Rights of Persons with Disabilities (CRPD) and the most recent normative frameworks, in particular the 2030 Agenda for Sustainable Development; (b) to showcase key experiences and lessons learnt from these case studies, with the purpose of informing and contributing to the ongoing discourses leading to the UN Conference on Housing and Sustainable Human Settlements (Habitat III) and the outcome of the Conference " New Urban Agenda" as well as its implementation; (c) to present specific recommendations and support initiatives and actions to advance inclusive urban development for all.

The case studies included in this document have been collected through key contacts and networks. In collecting these case studies, efforts were made to present good practices in different geographical regions and diverse thematic areas, with an emphasis on areas emanating from recent UN General Assembly resolutions highlighting the promotion of accessibility in housing, built environment, information and communication technologies, public spaces and public services as well as relevant strategies including cooperation and partnership with multi-stakeholders for the effective promotion of accessibility.<sup>21</sup> This selection of case studies does not aim in any way to be exhaustive; it simply aims to offer a set of illustrative examples.

This below section outlines a set of criteria for assessing good practices in successfully promoting accessibility and inclusion of disability in the contexts of urban development. Good practices are understood here as: (i) well-documented initiatives with evidence of success in the creation of barrier-free environments, space, facility and services in different sectors of urban development, and (ii) initiatives which can be considered for replication, scaling up and further study.

<sup>&</sup>lt;sup>21</sup> A/RES/68/3

The criteria listed below aim to provide a framework to assist initial assessments of existing practices and at facilitating further discussion. They reflect an ideal situation, and the case studies included here present experiences of working towards the best practices criteria without necessarily meeting all of them. Additionally, given the topic and focus of the policy work and of the context, certain criteria will be more relevant to the scope of the programme or project.

These initial criteria are based, above all, on the i) the CRPD; ii) on recently adopted UN resolutions; iii) on the general comments No. 2 (accessibility) of the Committee on the Rights of Persons with Disabilities;<sup>22</sup> iv) on the reports of the 'Expert Group on Mainstreaming Disability in MDG Policies, Processes and Mechanisms: Development for All'; and v) on the gender mainstreaming experience.<sup>23</sup> Some of the criteria are closely linked to one another. For example, if participation is to be meaningful, it has to be accessible and non-discriminatory. Moreover, some of the criteria may serve as a means to the end of mainstreaming disability in a specific project/initiative but they may also represent an end in themselves.

To satisfy the criteria for best practice, the example must:

- Promote accessibility in one or more urban sectors such as built environment, public space, transportation, information and communications, including ICTs, and public services.
- Increase awareness and understanding of accessibility at organizational, community and institutional levels.
- Be results-oriented and produce a measurable change that contributes to the creation or improvement of environmental accessibility in specific sectors that impact on the quality of life of persons with disabilities. This also implies having a robust monitoring and evaluation system that includes the collection of data.
- Be appropriately resourced, in terms of financial and human resources; hence, the importance for donors to emphasize accessibility and disability-inclusive matters and for NGOs to recognize it as a priority.
- Be sustainable, socially, culturally, economically (i.e., be affordable), politically and environmentally.

<sup>&</sup>lt;sup>22</sup> CRPD/C/GC/2. Available at: <u>https://documents-dds-ny.un.org/doc/UNDOC/GEN/G14/033/13/PDF/G1403313.pdf?OpenElement</u> 23 UNDESA, Best practices for including persons with disabilities in all aspects of development efforts (April 2011); Australian Agency for International Development, Development for All: Towards a disability-inclusive Australian aid program 2009-2014,Canberra, AusAID, 2008; European Disability Action for Mainstreaming Assessment Tool: A Practical Tool for Effective Disability Mainstreaming in Policy and Practice, Leonard Cheshire International, 2006; Human Rights for People with Disabilities: Sida's plan for work, Swedish International Development Cooperation Agency (SIDA), 2009; Janet Lord and others, Disability and International Cooperation and Development: A Review of Policies and Practices, World Bank, 2010; Mainstreaming Disability in MDG Policies, Processes and Mechanisms: Development for All, report of the Expert Group Meeting, organized by the Sceretariat for the CRPD, Division for Social Policy and Development, DESA in collaboration with the World Health Organization (WHO), April 2009; NORAD, Evaluation of Norwegian support to promote the rights of persons with disabilities, inception report, draft version, October 2011; Mark Priestley, Targeting and mainstreaming disability in the 2008-2010 National Strategy Reports for Social Protection and Social Inclusion, University of Leeds, November 2009; United Nations Expert Group Meeting on Accessibility: Innovative and cost-effective approaches for inclusive and accessible development, June 2010; UNNATI-Organisation for Development Education, Realising UNCRPD: Learning from Inclusive Practices: Case Studies in Education and Employment, UNNATI, 2011; A Handbook on Mainstreaming Disability, VSO (Voluntary Service Overseas), 2006.

- Be replicable, able to show how the product and/or process can be reproduced or adapted in other countries and contexts. Replicability should be assessed taking into consideration context-specificity, since it is important to recognize that some practices in one country or context are not necessarily valid or transferable to the circumstances of another. The concept of "appropriateness" (i.e. suitable to other contexts) should therefore be introduced when talking about replication.
- Involve effective partnerships that show the commitment of various organizations, which may include inter-alia government, academia, media, the United Nations, NGOs, etc. Inter-agency and inter-organizational efforts should be emphasized with the full involvement of Disabled People's Organizations (DPOs) and local governments to assure ownership of the initiative.

#### Part One: Housing and built environments

# **Case study 1: Accessibility Master Plan to create a user-friendly built environment** (Singapore)

#### Name of organization/Government entity: Building and Construction Authority (BCA)

**Thematic area of good practice example:** To raise the accessibility standards and drive the adoption of universal design (UD) in the built environment

Specific location: All places accessed by the public in Singapore

Duration of project/programme: 10 years

**Beneficiaries of good practice example:** Users and occupants of residential and public buildings and parks and open spaces

Implementing agency/agencies: BCA and other public agencies

#### Source of funds: Government

**Brief background to the project:** Singapore, a city state with a current population of 5.54 million, underwent rapid urbanization from the late 1950s, resulting in a high-rise, high-density built environment in the years that followed. At the early stage of nation building, the provision of accessibility was not a critical concern compared to maximising land resources for the economic and housing needs of the growing population.

The issue of accessibility was visited in the 80s resulting in the legislation to provide barrierfree accessibility in buildings under the Building Control Regulations, 1989. While the legislation has been an important lever in ensuring accessibility in new buildings, a large stock of buildings built before the legislation was not barrier-free.

With a fast ageing population, planning for a user-friendly built environment was imperative. The BCA Accessibility Master Plan was thus developed in 2006 to support and complement the Recommendations by the Ministerial Committee on Ageing Issues and the Enabling Master Plan to create an inclusive built environment.

**Overall objectives of the project/programme:** The project pursues an upstream goal of raising the accessibility standards and driving the adoption of Universal Design (UD) in the built environment. Accessibility and UD are instrumental to our continual efforts in building a Liveable City for All Ages and in fulfilling our nation's obligations under the UN Convention on the Rights of Persons with Disabilities.

**Process/strategy to implement the project/programme:** The Master Plan is a holistic framework that addresses both accessibility and UD adoption in the built environment with a multi-lever and multi-pronged approach to deal with accessibility concerns of the past, present and future developments through Four Strategic Thrusts.

Initiatives implemented under the Four Strategic Thrusts include:

- i) <u>Mitigating Existing Challenges</u>
  - a. A 5-year Accessibility Upgrading Programme (2006-2011) to support the upgrading of key buildings by the public and private sectors. A stretch of Orchard Road was chosen as one key area for driving accessibility.
  - b. Capital Incentive of S\$40 million Accessibility Fund to co-pay the construction cost of basic accessibility features implemented by the private sector building owners.
- ii) <u>Tackling Future Challenges Upstream</u>
  - a. To raise the minimum standard of the Accessibility Code to benefit a wider spectrum of people –persons with disabilities, older persons and young children.
  - b. To promote the adoption of UD
    - Published UD Guides;
    - Organized BCA UD Award (from 2006-2011) to recognise buildings and stakeholders that adopt a user-centric philosophy in their design;
    - To "brand" UD with the launch of the BCA Universal Design Mark certification scheme in 2012.
- iii) <u>Maintaining Existing Accessible</u>
  - a. To deal with misuse and removal of accessible features, the Building Control Act was amended in 2008 to place a duty on the building owners continue to maintain the accessible features in their buildings.
- iv) Raising Awareness and Capabilities of the Industry and Stakeholders
  - a. Outreach and education initiatives include:
    - The Singapore UD Week- a week long programme of conference, forum, workshops and exhibitions;
    - One-stop information Portal <u>www.friendlybuilding.sg;</u>
    - "Find your friendly building" Apps;
    - Training programmes for building professionals and students;
    - Building owners are continuously encouraged to upgrade with the support of the Accessibility Fund.

**Changes achieved:** The project has resulted in progressive, observable improvements in accessibility and wider application of UD principles in new and existing buildings undergoing major alteration and additions.

- As of 2012, almost 100 per cent of government buildings frequented by public are barrier-free, an increase from about 50 per cent at 2007.
- More than 90 percent of the buildings along Orchard Road buildings now have at least basic accessibility, an increase from 41 per cent at 2006.
- The BCA UD Mark Certification Scheme was recognised as an innovative project by the "Zero Project" in 2014 in successfully encouraging building owners/developers to adopt UD voluntarily.



## THE ACCESSIBILITY MASTER PLAN

### How change was monitored and evaluated:

Key steps to monitor and evaluate the Orchard Road project are:

- i) Survey forms for building owners to do self-check, followed up with site audit by BCA.
- ii) Buildings are rated according to the level of accessibility and the ratings are posted on the Portal <u>www.friendlybuilding.sg</u>.

# Shortcomings and persistent challenges identified in the implementation of the project/programme:

- i) <u>Lack of business case</u> Building owners are not keen to voluntarily upgrade their buildings even with the support of Accessibility Fund, citing the lack of business case and loss of saleable/rentable floor areas.
   ii) Land accretiving Singerpare
- Land scarcity in Singapore With high land cost, most developers are reluctant to go beyond Code compliance to incorporate UD in their buildings.
- iii) <u>Floods</u> The need for higher platform levels to mitigate flash flood remains a challenge to have barrier-free interconnectivity and entries to buildings.



**Other lessons learned:** To create an inclusive environment, the close 3-P (public, private and people) collaboration is key in driving accessibility improvements and broadening the UD. It is a whole-of-government effort through continual engagement with the private and people sectors.

#### Other improvements made to the built environment include:

- i) The Housing and Development Board retrofitted the public housing estates to enhance accessibility; improved connectivity between building blocks, key precinct facilities and amenities, and linking access routes to traffic crossings.
- ii) The Land Transport Authority improved the accessibility of train stations and road related infrastructures in preparation for all public buses and services to be wheel-accessible by 2020.

#### **Contact:**

Ms. GOH Siam Imm Building and Construction Authority 52 Jurong Gateway Road #10-01 - Singapore 608550 <u>GOH\_Siam\_Imm@bca.gov.sg</u> www.bca.gov.sg/friendlybuilding

#### Case study 2: Accessibility and retrofitting to public premises (Hong Kong, China)

**Name of organization/Government entity:** Labour and Welfare Bureau, The Government of the Hong Kong SAR

**Thematic area of good practice example:** To retrofit existing government buildings and facilities to be user-friendly and accessible for all, including people with disabilities

**Initiative selected as good practice example:** The 2010 Report of the Equal Opportunities Commission Hong Kong (EOC) made recommendations on the improvement of accessibility, connectivity and interface with surrounding environment and user-friendly management practices for publicly accessible premises.

**Specific location:** The 18 districts of the city of Hong Kong

#### **Duration of project/programme:** 2011 – 2017

**Beneficiaries of good practice example:** Users and occupants of public buildings, facilities, parks and open spaces including people with disabilities, the elderly and the community at large

**Implementing agency/agencies:** The works departments of the Hong Kong SAR Government including the Architectural Services Department (ArchSD), the Highways Department (HyD) and the Civil Engineering and Development Department, in collaboration with the managing departments of these premises and facilities

#### Source of funds: Hong Kong SAR Government

**Brief background to the project:** In response to the Equal Opportunities Commission (EOC) Report, the Government set up a Task Force to examine not only the Government and Housing Authority (HA) premises identified by EOC, but also about 3 900 premises and facilities under the management of the Government departments and HA which have a frequent public interface, and made prompt response and follow-up action to the recommendations of removing the physical barriers and to providing access to these premises for people with disabilities.

**Overall objectives of the project/programme:** It is the Government's established policy objective to provide a barrier-free environment for persons with disabilities with a view to enabling them to gain access to public and private premises and make use of the facilities on an equal basis with others, thereby facilitating them to live independently and integrate into society.

**Process/strategy to implement the project/programme:** For the retrofitting programme devised by HA to improve accessibility of 235 premises/facilities under its management (which covers public housing estates, commercial centres, carparks and factory buildings), most of the improvement works were implemented by 30 June 2012. To strike a balance between the progress of improvement works, service interruption and nuisances to tenants, HA had scheduled some of the improvement works for completion by 30 June 2014. To tie in with HA's lift/elevator modernization programme, a small proportion of the improvement

works will be completed by 2016-17. In brief, site preparations for all premises/facilities have been completed, while works have commenced at 185 premises/facilities.

Meanwhile, HyD continue to accelerate its retrofitting programme for the provision of barrier-free access (lift or ramp) at public footbridges, subways or elevated walkway structures that do not have such access or alternative at-grade crossings, where technically feasible. Up to now, out of a total of 295 such facilities, HyD has completed investigation of 123 facilities, of which 67 were found feasible for lift/ramp retrofitting works. Amongst these 67 facilities, the retrofitting works for 25 have already been completed and the retrofitting works for 9 others are in progress or under active planning.

As regards the remaining footbridges, subways or elevated walkway structures, HyD has already commenced planning and investigation for retrofitting works. In order to further shorten the time of project delivery, retrofitting works for all remaining feasible items will be taken forward in phases with the majority of works scheduled for completion by around 2016-17 and the rest (e.g. those involving public objections or which are technically complex) by around 2017-18.

The Administration has already obtained funding approval of about HK\$292 million (US\$38 million) from the Finance Committee of the Legislative Council for the design of barrier-free facilities at about 180 public pedestrian footbridges and subways, as well as the first phase of retrofitting works (involving 10 facilities). For the remaining retrofitting works, the Administration intends to seek funding from the Legislative Council in several batches as soon as the design works have been completed.

**Changes achieved:** The major access retrofitting and improvement programme covers about 3,700 Government premises and facilities.



How change was monitored and evaluated: The Hong Kong Government worked closely with EOC, the Rehabilitation Advisory Committee, the rehabilitation sector and the community in building towards a barrier-free and inclusive society. The Government has undertaken to provide, since April 2011, a quarterly progress report of the retrofitting

programme for upgrading the barrier-free facilities in existing Government and HA premises and facilities.

Shortcomings and persistent challenges identified in the implementation of the project/programme: Professional and Qualified Access Consultants should be engaged, at the outset of any programmes and working with the disabled community, to provide advice on the design and implementation of the programme.

Other lessons learned: Need to train Access Co-ordinators and Access Officers

To dovetail with the appointment of Access Co-ordinators (ACs) and Access Officers (AOs) in Government bureaux and departments in April 2011, the Government has launched a series of training, including seminars and pilot workshops, in collaboration with EOC for ACs and AOs since early 2011.

Web-based training package and new training video clips produced in collaboration with EOC have also been uploaded onto the government network to further enhance the awareness of accessibility in the civil service. Also, departments having frequent interface with the public in their service delivery (such as the Hong Kong Post, Transport Department, Hong Kong Police Force, Food and Environmental Hygiene Department, Housing Department, Leisure and Cultural Services Department etc.) continue to organise, in collaboration with the EOC and the Civil Service Training and Development Institute (CSTDI), tailored-made accessibility seminars/workshops for their frontline staff.

Furthermore, the Labour and Welfare Bureau and CSTDI, in collaboration with the Hong Kong Council of Social Service, organized the first series of sign language training workshops for frontline staff of government departments in August 2011 to enhance their knowledge in basic sign language and awareness of the deaf culture, thereby facilitating the hearing impaired in their access to government services. Another round of workshops was rolled out in February 2012.

#### **Contact:**

Ar. Joseph Kwan *MH* UDA Consultants Ltd. *Consultants in Universal Design &Accessibility* Hong Kong SAR jkuda@netvigator.com



#### Case study 3: Action plan towards Kuala Lumpur as accessible city (Malaysia)

Name of organization/Government entity: Project Implementation and Building Maintenance Department

Thematic area of good practice example: Built environment

Specific location: Kuala Lumpur, Malaysia

Duration of project/programme: 2010

Beneficiaries of good practice example: Primarily persons with disabilities and the elderly

Implementing agency/agencies: Project Implementation and Building Maintenance Department

Source of funds: Kuala Lumpur City Hall and Federal Government

**Brief background to the project:** Kuala Lumpur's Uniform Building Bylaw contains an obligation to respect accessibility standards. Such standards exist regarding the access to public buildings, the access to outdoor spaces, escape routes and minimum design criteria for public toilets. In 2002, under the Biwako Millennium Framework: Towards an Inclusive, Barrier-free and Rights-based Society for Persons with Disabilities in Asia and the Pacific, the Malaysian government committed to achieve a 75% barrier-free environment by 2012. In 2008, the country enacted the Persons with Disabilities Act, which contains accessibility provisions and a definition of Universal Design. In 2010, the city developed the Action Plan Towards Kuala Lumpur as Accessible City. Subsequently, in 2012, access to the physical environment, public transportation, knowledge, information and communication, became goal number three of the Incheon Strategy to "Make the Right Real" for Persons with Disabilities in Asia and the Pacific.

In November 2012, Malaysia together with other member states of UN ESCAP has adopted the Ministerial Declaration on: The Asian & Pacific Decade of Disabled Persons, 2013 - 2022; and the Incheon Strategy to Make the Rights Real for Persons with Disabilities in Asia and Pacific.

**Overall objectives of the project/programme:** The Action Plan towards Kuala Lumpur as Accessible City, which was developed in 2010, sets out an implementation framework including workshops, access auditing and a holistic focus on all three stages of the construction process: design, construction and post construction. It highlights three priority areas: legislation, enforcement and monitoring, and awareness raising. The core concepts are the continuum of access, approachability, accessibility and usability by applying Universal Design.

**Process/strategy to implement the project/programme:** All new development in Kuala Lumpur are controlled under the issuance of Development Order (D.O.). Conditions applied in D.O. require that all development comply to MS 1184 (2014) and MS 1183. In addition to that, all the SPP (Submitting Principal Person) are required to sign an undertaking as follows: "... I certify that all the accommodations to be constructed/provided are in compliance with

Malaysian Standard 1183, 1184 and Disability Act 2008. I accept full responsibility accordingly. ". Implementation is also supported by:

- Monitoring: During the construction, access auditors inspect the construction and have the possibility to issue a stop-work order. After the construction, follow-up inspections are carried out.
- Enforcement: Enforcement mechanisms comprise of Access Officers, the Access Advisory Group, Access Inspectors, and Access Auditors. Access statements, inspections and audits are used to monitor and enforce accessibility standards.
- Awareness raising and training: Awareness raising programmes create a constant dialogue, offer workshops for professionals and pilot projects as benchmarking.

#### **Changes achieved:**

- A benchmark was created for all local authorities in Malaysia.
- The first local authority to implement Access Statement for Accessibility in public projects
- More than 100 access audits were carried out and nine training workshops held (3 times annually);
- 2,241 of persons with disabilities (as of 31 December 2015) were staying in Kuala Lumpur City Hall adapted public housing units;
- The pedestrian network, which consists of a 48.9 km length pedestrian walkway in city of Kuala Lumpur, was upgraded from 2011 to 2014;
- More than 1 per cent of Kuala Lumpur City Hall's employees are persons with disabilities;
- This initiative was highlighted in the newsletter of Access Exchange International.
- Access audit manual and guidelines were published.
- Mayor's Award for good practice was received.
- Collaborations were established with various agencies and universities in research studies and projects.





**How change was monitored and evaluated:** In 2010, Kuala Lumpur City Hall created a special Innovation and Building Standard Unit which serves as a secretariat to set up guidelines, design methods of access, run courses, conduct access audits and perform upgrades, as well as enter into dialogue with persons with disabilities. It set up four enforcement mechanisms: Access Officers, the Access Advisory Group, 27 Access Inspectors and 27 Access Auditors (numbers as of 2013). All audits are conducted with persons with disabilities. Awareness and training programmes on access audits are continuously carried out. Retrofitting and upgrading in renovation are encouraged, stakeholder dialogues are held and pilot projects are carried out.

Shortcomings and persistent challenges identified in the implementation of the project/programme: Retrofitting projects and historical buildings will be a challenging task due to the constraint of sites and complexity of urban city of Kuala Lumpur.

**Other lessons learned:** Currently Kuala Lumpur City Hall (KLCH) staff is working with the national standard-setting body. In 2013, the guidelines Using Universal Design in the Built Environment (MS 1184:2014) were published for public comment and have been enforced since 2014. Thus, it became mandatory for all public and private service providers. KLCH plans to undertake a Barrier Free City Master Plan, accessible tourism and a comprehensive accessibility mapping.

#### **Contact:**

Ch'ngGaik Bee @ Hjh.Dalilah Bee Abdullah Deputy Director Project Implementation and Building Maintenance Department Kuala Lumpur City Hall 24 Floor, Menara DBKL 3, Bandar Wawasan, Jalan Raja Abdullah, 50300 Kuala Lumpur. Tel: +603 26176522 Fax: +603 26983854 cgb4444@yahoo.com.sg 0060-19-3298169 http://bengkeloku.webs.com

#### **Case study 4: Supportive Housing for Persons with Disabilities (USA)**

Name of project implementation: Community Access, Inc.

Thematic area of good practice example: Housing and Infrastructure

Specific location: New York, United States of America

Duration of project/programme: 1980 to present

**Beneficiaries of good practice example:** Persons living with mental illness, HIV/AIDS and addiction issues, who are often poor. Most have cycled through years of hospitalization, homelessness and incarceration and have experienced trauma in their lives.

Implementing agency/agencies: Community Access, Inc.

**Source of funds:** In USA, federal, state and city funds and corporate equity investments finance the development of the housing. Government grants subsidize the rents, allowing tenants to pay only 1/3 of their income in rent. Government grants, foundations, and private philanthropy fund the support services.

**Brief background to the project:** Beginning in the 1980s, homelessness increased dramatically in New York and other major cities in the USA as patients were released from psychiatric hospitals without the services necessary to live in the community. Many of these patients wound up in streets and shelters, creating a huge public health problem with significant costs to the public.

**Overall objectives of the project/programme:** Supportive housing is the evidence-based solution to homelessness and institutionalization for persons with disabilities. By combining affordable rental housing with on-site professional and peer supports, people are able to live independently and become active participants in the community.

**Process/strategy to implement the project/programme:** Community Access develops affordable rental housing to help persons with mental illness live independently. With the help of support services in the buildings, formerly homeless people have a place to call home and are able to become active, and often employed, citizens. Community Access pioneered the housing model of integrating persons with psychiatric disabilities with low income families, which has become the supportive housing model of the New York State Office of Mental Health and has been replicated throughout the nation. Other populations, including persons with HIV/AIDS, seniors, homeless families, veterans, and youth aging out of foster care have benefited from supportive housing.

**Changes achieved:** No longer is homelessness managed solely through emergency services. Rather, it is now addressed through affordable housing with supportive services. State and federal budgets reflect a shift in investments from transitional shelters to supportive housing. The design of the supportive housing has also become more sustainable, active, and energy efficient. **How change was monitored and evaluated:** Extensive evaluation through independent academic studies (e.g. University of Pennsylvania) and by the U.S. federal government. Key results are better quality of life and cost savings to public systems.

Shortcomings and persistent challenges identified in the implementation of the project/programme: Finding the political will to address poverty issues, combined with the challenge of building affordable housing in high-cost cities. Stigma around mental illness creates resistance in many neighborhoods.

**Other lessons learned:** Supportive housing reduces homelessness for people with disabilities and helps them reconnect with community and family. It has resulted in cost savings across public health and social services systems. Studies show that hospital emergency room visits, emergency detoxification services and incarceration rates have significantly declined. Supportive housing has been incorporated in all 50 states in the USA, and has been embraced by Australia and Canada.

#### **Contact:**

Mr. Steve Coe, CEO scoe@communityaccess.org Community Access Inc. www.communityaccess.org

#### **Case study 5: Liveable and Inclusive Communities for Seniors with Disabilities and All Citizens: Model and Tools for Actions (Canada)**

Thematic area of the good practice example: Knowledge sharing, partnership building, community inclusion, ageing and disability

Specific location: Canada – British Columbia, Alberta, Manitoba, and Ontario

**Duration of the project:** January 2010 – March 2012

Implementing agency/agencies: Canadian Centre on Disability Studies

**Source of funds:** Human Resource and Skills Development Canada (Office for Disability Issues)

**Brief background to the project/programme:** Since 2005, the Canadian Centre on Disability Studies (CCDS) has conducted a series of projects focusing on ageing and disability. Statistics have shown that as people age, they often age into disability, even if they did not identify as being someone with a disability when they were younger.

Second, people with disabilities are living longer, and many now reach the age when they are considered to be seniors. Despite some common interests between these two population groups, current policies and programmes for them are often planned and implemented in an isolated way, leading to the duplication of services and/or limiting benefits to a narrow range of community members ("siloed" thinking and planning). To address these concerns, CCDS has developed and continues to refine the Liveable and Inclusive Community (LIC) Concept Model and accompanying Planning and Evaluation Frameworks. The Model and Framework shave been designed to help policy developers, project/programme planners, and community members plan new initiatives and evaluate existing initiatives, with the ultimate goal of creating communities that are both liveable and inclusive.

**Overall objectives of the project/programme and of the selected practice:** Using the knowledge and experience of community participants, increase the knowledge of policymakers, service providers and the community generally on how to create LICs; develop Planning and Evaluation Frameworks, based on the LIC Concept Model that can be both shared by the community and government, and used to ensure better activity coordination, decision-making and distribution of resources for all community members, including people with disabilities; and provide guidelines for planning/evaluating initiatives (policies, practices and/or programmes) that lead to LICs.

#### **Process/strategy used to implement the project/programme:**

- Workshops are conducted in each region to encourage community participants to identify strategies and barriers to planning initiatives that contribute to LICs. Workshop participants are recruited by regional coordinators who have knowledge of their communities. They are drawn from both the seniors' community and the disability community, planners and government representatives.
- With the involvement of government and community participants across Canada, the LIC Concept Model is being refined and the Planning and Evaluation Frameworks are being developed.

• Government and community participant groups select an initiative of their choice and use the LIC Concept Model and Frameworks to plan for or evaluate that initiative.

**Changes achieved:** This project resulted in the increased capacity of government and community participants to plan future initiatives that are inclusive (e.g., accessible housing, increasing accessibility of community public and private space); and to evaluate existing initiatives to determine how inclusive they actually are (e.g., affordable housing projects, zoning by-laws, income supports).

How change was monitored and evaluated: Changes are being monitored by analysing group progress and discussions; and there is self-reported evaluation of an increase in capacity to understand LICs,

and to plan for and evaluate initiatives for inclusivity.

Shortcomings or persistent challenges identified in the implementation of the project/programme: The focus and scope of this project, is specifically on people ageing with and into disability. A wider scope would have meant that more participants could have been involved in piloting the Concept Model and Frameworks, using initiatives that were broader; the lack of involvement of more people in various levels of government, who are responsible for formal planning processes within communities.

**Other lessons learned:** Given the significance of partnerships in this project, it is extremely important to foster good working relationships and value the input of all project stakeholders.

#### **Contact:**

Karen D. Schwartz, E-mail: research1@disabilitystudies.ca Youn-Young Park, Email: research3@disabilitystudies.ca Case study 6: RIOinclui: Combining architecture, universal design and social work, construction works for accessibility (Brazil)

**Name of organization/Government entity:** RIOinclui – Obra Social da Cidade do Rio de Janeiro

**Thematic area of good practice example:** Combining architecture, universal design and social work, construction works for accessibility, capacity building, social work

Specific location: Rio de Janeiro, Brazil

Duration of project/programme: Started in 2010

Beneficiaries of good practice example: Children and youth with disabilities

Implementing agency/agencies: RIOinclui – Obra Social da Cidade do Rio de Janeiro

Source of funds: Donations from physical and legal persons

**Brief background to the project:** Persons with disabilities often have lower incomes, their families have higher expenses to cover, and many hardly ever leave home. Their homes do not promote mobility and their day-to-day life is compromised by limited mobility.

**Overall objectives of the project/programme:** Combining architecture, universal design and social work, RIOinclui provides accessible housing for children and youths with disabilities living in poor conditions in the city of Rio de Janeiro. Targeting physical and social mobility at the same time, the project goes beyond architectural interventions: reasonable accommodation for the beneficiaries and their care-givers is created. The whole family is empowered to benefit from statutory social welfare; a network of local support is provided.

**Process/strategy to implement the project/programme:** The Project is already implemented. At the end of 2013, 64 houses were built. RIOinclui – Obra Social da Cidade do Rio de Janeiro was furthermore accredited in 2012 at the Conference of State Parties to the UN CRPD and accepted as a contributing member of RIADIS. The project has reached 320 beneficiaries so far.

**Changes achieved:** With this project, it was possible to give more perspectives to children and youth with disabilities living in poor conditions and to fulfil their basic necessities. For example, the project gave them the mobility to go out and come back to their home, therefore giving them access to the community and the opportunity to go to school.

RIOinclui's main focus areas are architecture and social service. For example, a house that was built in rugged terrain prevented a child with severe motor disability (and a wheelchair user) from getting out of her home. The construction of a platform gave her access to the community and the opportunity to go to school. Technical knowledge of accessibility, from the nexus of architecture and social service, can be replicated in any work that seeks to guarantee human rights to persons with disabilities.

How change was monitored and evaluated: Through home visits conducted by social workers and architects and also through a local joint network (NGO partners).

Shortcomings and persistent challenges identified in the implementation of the project/programme: The biggest challenge will be to turn the program into public policy, thus ensuring access to a greater number of users.

**Other lessons learned:** The need to go beyond the adequacy of housing conditions and to promote the empowerment of the family.

#### **Contact:**

Ms. Isabel Cristina Pessôa Gimenes RIOinclui – Obra Social da Cidade do Rio de Janeiro, Rua São Clemente, 360 Botafogo, cep:22260-000, Brazil <u>gimenes.isabel@gmail.com</u> www.rioinclui.org.br

#### **Part Two: Transportation**

#### **Case study 7: Inclusive Public Transportation (South Africa)**

Name of organization/Government entity: Department of Transport, Public Transport Branch

**Project/Programme title:** Integrated Public Transport Networks: Johannesburg, Cape Town, Tshwane and Johannesburg

Thematic area of good practice example: Public Transport

Specific location: Gauteng and Western Cape Provinces, South Africa

Duration of project/programme: Differs between operating municipalities

**Beneficiaries of good practice example:** People with disabilities, elderly people, children, people accompanying children and pregnant women (accounting for around 60-65% of the South African population based on 2011 estimates). All public transport users, as it is a safer, better integrated and more reliable form of public transport.

**Implementing agency/agencies:** Implementing municipalities, supported by the province and national department of transport. Universal access consultants, appointed by municipalities provide project support directly to them.

**Source of funds:** National Grant: Public Transport Network Development, Provincial funding (Equitable share) and income generated by the system

**Brief background to the project:** The Department of Transport (DoT) is one of the key government departments piloting a more economically viable and sustainable approach to the development of urban space through its Integrated Public Transport Networks (IPTNs), monitored by the Public Transport Network Division (PTND).

The Public Transport Strategy 2007 and the Public Transport Network Grant support the progressive implementation of universal access in public transport and urban spaces, as the most realistic and affordable way of changing cities so that they are inclusive of every one. The National Land Transport Act identifies vulnerable groups who currently have difficulties using transport as special needs passengers.



The principles of universal design, when applied to urban planning, support other government directives that encourage compact, pleasant, environmentally sustainable urban spaces with mixed-use residential and business nodes. They promote walking and cycling, as well as easy-to-use public transport for people who live outside the urban centre or who are unable to walk long distances.

The Integrated Urban Development Framework identifies levers that aim to create compact cities. Universal design has been highlighted in the report on vulnerable groups as a necessary approach.<sup>24</sup> Although the IUDF is still in the initial stages, DoT is already working with the suggested approach on municipal transport networks.

The National Development Plan identifies the need to create more compact cities and to reorganise public transport so that every person can be included in urban life. The method used by DoT on transport projects is to target new public transport interventions and apply relevant national minimum standards. It should be noted that these standards are not new, and some have been in existence for over 20 years. However, they have only been applied to urban public space since 2010 and only within the IPTNs.

By using this approach, DoT sets a new municipal standard within the IPTN. No dates are set for upgrading existing services; these are improved based on available funds. However the new intervention sets a very visible, identifiable and usable standard. In this way, it is simple to price and plan the improvements required to existing transport services. Implementation of the upgrading of existing transport services is incremental, with a timetable negotiated with DoT.

## **Overall objectives of the project/programme:**

- Effective in satisfying user needs
- Affordable
- Operating efficiently
- Reliable
- Of an acceptable standard
- Readily accessible
- Operated in conjunction with effective infrastructure provided at reasonable cost
- Safe
- Integrated between modes giving due consideration to the needs of users
- Effective in promoting integrated transport planning

#### Process/strategy to implement the project/programme: Public Transport Strategy, 2007

**Changes achieved:** In Cape Town, the transport authority of the city, Transport for Cape Town (TCT) has implemented MyCiti, a high-quality bus-based transit system operating since 2009 that has led to the following changes:

• 31.4 km of bus rapid transit trunk, 108km of mixed traffic trunk corridors and 317km of feeder bus routes; 31km of non-motorised transport network feeding 363 stops with shelters, 222 flag and pole stops and 42 stations.

- 379 universally accessible buses.
- TCT is in the process of costing universal access rollout from an infrastructure and operational perspective so as to determine the most appropriate process for implementation. This is alongside a universal access infrastructure audit as well as the restructuring of its door-to-door on-demand service, Dial-a-Ride.
- TCT signed a memorandum of action with the rail implementing agency, PRASA, on 4 May 2015, aiming to integrate bus and rail services (ticket, interchanges, operations monitoring and management).
- MyCiti carries 78, 825 passengers per day using 379 buses (February 2015).
- Since inception, MyCiTi has carried over 32.5 million passengers (April 2016).
- As of March 2016, there are 37 inter-connected routes serving 42 stations and 366 stops.
- MyCiti is experiencing steady expansion:
  - December 2015: 1.4million passenger journeys
  - January 2016: 1.5million passenger journeys
  - February 2016: 1.7million passenger journeys

#### How change was monitored and evaluated

Numbers of passengers using the system, number of passenger complaints resolved as a percentage of those received, reporting on the Universal Design Access Plan, which is part of the operational plan.

# Shortcomings and persistent challenges identified in the implementation of the project/programme:

- 1. Operating difficulties: discord amongst operators of the current bus operating companies and previous and existing minibus taxi operators.
- 2. Municipal capacity: no experience of planning and operating public transport of this nature.
- 3. Geographical spread: South African cities creating economically unviable cities: this leads to problems implementing public transport (whether universally accessible or not) that is unable to run without state subsidy.
- 4. Universal access: lack of understanding of the complexity of universal access at the outset of the project, particularly relating to vehicles and infrastructure. Universal access standards are not thorough enough and not well-known enough.
- 5. Speed of delivery: Lack of historical implementation in universal access leads to slow pace of change.
- 6. Ethics: professional lack of responsibility from some service providers (of professional bodies architects/engineers).
- 7. Teamwork: lack of national and municipal teamwork around a common goal.
- 8. Unintended costs: mistakes made due to lack of knowledge, or lack of coordination between implementing departments.
- 9. Vested interests: costs driven up by over-charging.
- 10. Evaluation: different ways of measuring success, due to different unspoken goals.
- 11. Trying to roll out multiple systems has meant that certain specialist inputs are stretched, and not enough lessons learned have been able to be shared between projects.

#### **Other lessons learned:**

- Information on standards on all aspects of the travel chain is required by municipalities in the early planning stages so that the network plan is realistic.
- Flexibility is required to find answers to problems for remote or rural areas where road structure is substandard and normal buses are too heavy.
- No matter how much the municipality prepares, the initial year of operation is a steep learning curve.
- Municipalities need access to training in running a new operational model for public transport which is unlike anything that South Africa has operated before.
- The new systems have to be launched alongside increased policing to ensure that private vehicles do not abuse the infrastructure (driving in bus lanes, illegal parking in bus stops, or blocking walkways).
- The private sector started coming on board, recognising the benefits of having a Universally Accessible transport system providing a service to them and their tenants.
- In a recent development, the Rabie Group, owners of Century City, a mixed commercial and residential development paid the full costs of designing and building the MyCiTi station on their property, and developed a new, accessible system of wayfinding that is being introduced across their property. These accessible maps and signs are a direct development of the accessible maps and signs used throughout the MyCiTi system, to ensure consistency for users, but tailored to reflect the site's individual branding.

#### **Contact:**

Mr. Guy DAVIES Disability Solutions (Pty) Ltd, 6 Non Pareille St, Paarl 7646, South Africa <u>disabilitysolutions@gmail.com</u> <u>www.disabilitysolutions.co.za</u>

#### **Case study 8: Accessibility standard for public transportation (Indonesia)**

**Name of organization/Government entity:** Department of Transportation, Information, and Communication, City of Solo (Surakarta), Indonesia

**Thematic area of good practice example:** Standard of Accessibility of Public Facilities in Transportation, Information, and Communication for persons with disabilities

Specific location: Solo (Surakarta), Indonesia

Duration of project/programme: Founded in 2006

Beneficiaries of good practice example: Persons with disabilities

**Implementing agency/agencies:** Department of Transportation, Information, and Communication

**Source of funds:** Public (local government) and Private (business sectors)

**Brief background to the project:** In general, Indonesia has comprehensive legislation regarding the rights of persons with disabilities as well as their access to different modes of transportation, e.g. Minister of Transportation Decree No. 71 of 1999. Similarly, the City of Solo has adopted a comprehensive disability law with the Local Regulation No. 2 of 2008 on Equality of Persons with Disabilities as well as the subsequent Mayor Regulation No. 9 of 2013 on the implementation of the Local Regulation No. 2 of 2008. In addition, the city has adopted two standards. Firstly, the Standard of Public Building and Public Facilities of 2006, which includes accessibility for persons with disabilities and which is managed by the City Space Management Office.

**Overall objectives of the project/programme:** Solo's Standard of Accessibility of Public Transportation, Information and Communication of 2006 aims to improve accessibility, safety, and the dignity of people with disabilities and the elderly in the City of Solo, by promoting adequate measures that support self-sufficiency and well-being.

**Process/strategy to implement the project/programme:** Implementation of the Standard began in 2008 and is carried out by the Department of Transportation, Information, and Communication of the local government. The provision on public transportation is enforced at the national level by the Ministerial Regulation on Technical Guidelines of Facilities and Accessibility in Buildings and Environment of 2006, while the part concerning information and communication exists only at Solo City level. In the event that Transportation Services do not implement the provisions, government officials intervene. Disabled persons organisations (DPOs) carry out on-the-spot evaluation, coordinate with stakeholders and obtain funds from sponsors or from the City's Revenue and Expenditure Budget.

**Changes achieved:** Solo's Standard provided a reference for development activities, which included the technical planning and execution of constructions, thereby contributing to creating an accessible built environment. The Standard consists of a series of detailed plans and pictures about how to build accessible facilities. Concerning information and communication, all Solo government officials now receive, for example, free training in sign language. In addition, DPOs promote the availability of sign language interpreters in

government offices, terminals, railway stations, etc., and governmental offices are providing computers with screen readers. The Standard has been the trigger for the development of the Local Regulation No. 2 of 2008 on Equality of Persons with Disabilities.



**How change was monitored and evaluated:** Monitoring can be done at any time by persons with disabilities and/or relevant local government department, supported by civil society (including mass media). Evaluation has been done at least annually (annual comprehensive evaluation organized by local government, including accessibility aspects of development).

Shortcomings and persistent challenges identified in the implementation of the project/programme: Problems with urban spaces, city parks and parking spaces continue to exist. In addition, accessibility issues may clash with other poverty issues (e.g. beggars) or with space issues (e.g. rickshaw drivers). A major problem lies with priorities and cost effectiveness. Concerning information and communication, work on easy or plain language is yet to be carried out.

**Other lessons learned:** Disability rights issue is a crosscutting issue that needs to be mainstreamed into all local government departments and other development actors, in both civil and business sectors. To make disability rights real, long term advocacy is needed to involve and influence the local government system and structure to reasonable accommodate the rights of PWDs.

#### **Contact:**

Sunarman SUKAMTO CBR DTC Solo, Jl. Mendungan RT. 001 RW. 005 No.: 29 Pabelan, Kartasura, Sukoharjo, Solo (57126) Mobile/Cellular: +62 81 329 203 898 maman\_shg@yahoo.com /mamansun@gmail.com www.pprbmsolo.org


# **Case study 9: Accessibility for people with disabilities to the Bus Rapid Transit system Metrobus (Mexico)**

**Name of organization/Government entity:** Mexico City Metrobus (Sistema de Corredores de Transporte Público de Pasajeros del Distrito Federal, Metrobús) is a decentralized body of the public administration and sectored by the Department of Mobility of the Government of Mexico City.

**Thematic area of good practice example:** Urban Frameworks – Accessible Public Transport

**Specific location:** Mexico City, Eje 3 Oriente, Avenida Ingeniero Eduardo Molina. From *San Lazaro* station (with modal transfer which intersects with rail lines) to *Rio de los Remedios* terminal station.

**Duration of project/programme:** Construction time of the line: 7 months.

**Beneficiaries of good practice example:** The project helped all residents to move in a more efficient, safe, rapid, convenient and effective way. Travel times along the corridor were reduced up to 40 per cent.

The project lead to a better use of the public space, providing adequate space for different users, and giving priority to pedestrians, public transportation, and bicycles. It also improved the urban image of the neighbourhood.

The project benefited people with disabilities as well as people with limited mobility, such as older persons, people with baby strollers and children. The accessibility features support safety measures for all travellers.

**Implementing agency/agencies:** Department of Public Works and constructors; Metrobus, who operates the system; Social government agency who coordinated the groups of users of peoples with disabilities and accessibility consultant; Institute for Transportation and Development Policy served as a consultant in the design process; World Resources Institute EMBARQ.

Source of funds: Federal and city funds

**Brief background to the project:** In 2002, EMBARQ, which is the World Resources Institute Center for Sustainable Transport, signed an agreement with the government of Mexico City to introduce the Program for Sustainable Transport. The agreement aimed at improving mobility, accessibility, and quality of life for residents, reducing travel time and improving the quality of existing services. This meant introducing a modern mass transit system, such as corridors with Bus Rapid Transit (BRT) system. Besides addressing the bus service issue, the BRT Metrobus project emerged in the context of the city's efforts to reduce air pollution in Mexico City.

In 2008, Mexico ratified the Convention on the Rights of Persons with Disabilities. As a result, the local government included in its political agenda, accessibility to people with disabilities, including in transport and the update of building regulations.

In 2005, the first BRT system, Metrobus line 1, was opened which provided limited accessibility features. The expansion of the system, influenced by the Convention, as well as by social and technical changes and political events, promoted the progressive evolution of the accessibility criteria. Metrobus line 5, which opened in 2013, was the first line that integrated the accessibility criteria with a better understanding of the relationship between stations, public space, operation and bus transfer.



**Overall objectives of the project/programme:** The aim of the project was to provide a safe reliable service and easy access, considering people with disabilities.

Accessibility components considered were:

- In stations: enclosed stations with raised-platforms for high-floor buses, ramp to stations entrance and accessible path to door bus, gratuity service with an accessible entrance gate, tactile walking surface indicators from the station entrance to the preferential boarding area, tactile signs, button to alert the bus driver to minimize de gap between the platform to bus floor, and accessible toilets.
- Buses: Dedicated bus lane with low emission buses, wheelchair access and spaces for wheelchair, audible and visual alarm on buses for closing doors, and preferential seats.
- Public space to station entrance: accessible sidewalks along the length of the line corridor, accessible pedestrian crossing using traffic control to the median stations with audible signals for pedestrian traffic lights, and tactile warnings at curb ramps.

**Process/strategy to implement the project/programme:** The building authority checked the architectural plans with an accessibility consultant looking at the accessibility standards of the local building regulations.

A government social agency was the coordinator of the groups of users with different types of disabilities. For example, a group of people with visual disabilities, who had been serving as accessibility evaluators previously, were asked to test the tactile signage before their installation at the station. After installation, this group was asked to go to the station to make sure their location was adequate in relation to the tactile warning surface.



**Changes achieved:** Accessibility for persons with disabilities was improved compared to previous Metrobus lines. For persons with disabilities, the new accessibility features improve their mobility by giving them access to the public transport network and making the city more liveable for them.

How change was monitored and evaluated: There was a last walk tour with the disability group and issues were raised on certain accessibility features. Travellers with disabilities can submit complaints to the Metrobus operator, which will contribute to assess if the system is functioning in a proper way.

# Shortcomings and persistent challenges identified in the implementation of the project/programme:

1. There were time constraints to finishing the construction work. Therefore, there was no time to review into more detail certain needed accessibility features. For example, to ensure accessibility and safety in pedestrian crossing points, there was a lack of time to analyse and redesign intersections.

2. The response of the access consultants and the disability group sometimes was too late for the construction process.

3. Lack of suppliers who could address the accessibility requirements. For example, the tactile signage had several comments by the group of persons with visual disabilities but the manufacturer could not achieve the accessibility criteria, such as colour contrast or quality of the raised characters with the material requested (stainless steel).

4. At the time of construction, changes has to be made to the project made because of unexpected situations. In addition, the work tends to be outsourced between two or more companies, who may not have the same detail criteria.

5. Due to changes of government officials in charge of the building work for Metrobus projects, the accessibility criteria had to be addressed again from the start, with briefings to show the progress made in previous lines.

6. There are no technical accessibility guidelines for the Metrobus system published in order to maintain the quality and maintain a successful accessible growth system independent of political cycles.

# **Other lessons learned:**

1. Operation of the Metrobus system has to be assessed at an early stage to ensure accessibility to the premises.

2. The "last mile" is still a problem for people with disabilities, especially for wheelchair users to travel from home to the Metrobus stations.

3. Line or modal transfer needs to be addressed when building other Metrobus lines. This should include accessible pathways and signage.

4. Participation of users with disabilities is a key element for success, however, effective participation requires an accessibility consultant who can translate the user requirements into a technical language and this facilitate the process for the constructors.

5. Government officials should make decisions with more knowledge about mobility for people with disabilities. They should provide open and dynamic bridges of communication with persons with disabilities and all relevant stakeholders.

6. The technical accessibility guidelines for Metrobus must be flexible and kept up to date.

7. More efforts are needed to improve current accessibility criteria in Metrobus.

# **Contact:**

Janett Jimenez Can Lah. S.C, Mexico Email: jimesan@yahoo.com

# **Case study 10: Multi Modal Transportation Accessibility in San Francisco (United States)**

**Name of organization/Government entity:** San Francisco Municipal Transportation Agency (SFMTA)

Project/Programme title: Multi Modal Transportation Accessibility

Thematic area of good practice example: Multi-modal access to a North American city

**Specific location:** All modes of transportation throughout the city of San Francisco, from pedestrian to vehicular modes

**Duration of project/programme:** Accessibility for persons with disabilities has been mandated in the U.S. since the Americans with Disabilities Act (ADA) was enacted in 1990; however, the city of San Francisco had initiated efforts to make its transportation system accessible for persons with disabilities decades before the ADA, and accessibility considerations—including efforts to exceed ADA requirements—are ongoing.

**Beneficiaries of good practice example:** All people travelling within the city of San Francisco benefit from the accessibility of the transportation system, both people with disabilities and members of the general public for whom travel is made easier by improvements such as curb cuts on sidewalks and ramps on buses.

## Implementing agency/agencies: SFMTA and other public agencies

## Source of funds: Government

**Brief background to the project:** The SFMTA is a department of the City and County of San Francisco, and is responsible for the management of all ground transportation in the city. The SFMTA plans, designs, builds, operates, regulates, and maintains one of the most diverse transportation networks in the world. In addition to the four modes of transportation (transit, walking, bicycling and driving, which includes private vehicles, taxis, car-sharing, on-and off-street parking and commercial vehicles), the Agency directly oversees five transit modes (bus, trolley bus, light rail, historic streetcar, and cable car). Also, the Agency oversees paratransit service, which serves individuals unable to use fixed-route transit service.

The SFMTA's public transit system, the San Francisco Municipal Railway (Muni), is the eighth largest transit system in the U.S., with approximately 750,000 weekday boardings on fixed route modes, 510,000 annual paratransit van trips and 270,000 annual paratransit taxi trips. Walking and bicycling are common modes of transportation in the city. Nearly a fifth of the 4 million trips San Franciscans and visitors take each day are entirely by foot, and there are an estimated 82,000 bicycle trips in San Francisco per day.

**Overall objectives of the project/programme:** The SFMTA, in partnership with other City and County agencies, works to make sure that all modes of transportation are accessible for persons with disabilities. At a minimum, this means ensuring compliance with the ADA requirements, but often the agency aims to exceed the ADA requirements. SFMTA has four core values for the transportation network, one of which is "Social Equity and Access: Prioritize the most affordable and accessible modes"

**Process/strategy to implement the project/programme:** The table on the following page provides a summary of the existing accessibility features on each transportation mode, as well as SFMTA's ongoing efforts to improve accessibility.

**Changes achieved:** The table above presents a summary of the accessibility features implemented on each transportation mode.

How change was monitored and evaluated: One method that SFMTA uses to monitor and evaluate the accessibility of the transportation system is to solicit ongoing input from the community. The Multimodal Accessibility Advisory Committee (MAAC) is a group of seniors and customers with disabilities who regularly use SFMTA services and provide input on accessibility-related projects. The Paratransit Coordinating Council (PCC) is an advisory body for customers, service providers, social service agency representatives, and others to provide input on the paratransit program.

Another method that SFMTA uses to monitor accessibility is customer satisfaction surveys. In the annual Muni Customer Satisfaction Survey, when customers are asked to rank Muni's performance in different areas, "accessibility for persons with disabilities" is consistently the highest ranked attribute. In the 2015 survey, 78 percent of respondents ranked accessibility for persons with disabilities as "excellent" or "good."

Mode/Service	Existing Accessibility Features	Ongoing Efforts to Improve
		Accessibility
Muni <sup>25</sup> Buses	1. Wheelchair Lifts and Ramps. All buses are equipped with either mechanical lifts or	1. When SFMTA purchases new
	wheelchair ramps.	buses, Accessible Services
	2. Securement Areas. All Muni buses have at least two wheelchair securement areas.	staff and disability advisory
	3. Kneelers. Kneelers lower the front steps of accessible buses by several inches, making	groups provide input on the
	it easier for customers to board the bus, especially if boarding from the street.	accessibility of the design.
	4. <b>Priority Seating.</b> Priority seating is provided for seniors and people with disabilities.	2. Accessible Services staff
	5. Stanchions and straps. Vertical and horizontal poles for standing customers to hold on	provides ongoing training to
	to for stability, as well as hanging straps and hand holds, are provided throughout the	new Muni operators on how to
	vehicle.	use the accessible features of
	6. Destination Signs. On most vehicles, digital signs on the front, sides and rear display	the vehicles and facilities, and
	the line name and destination. A recorded voice announces the same information to	how to provide the best
	waiting passengers whenever the doors open.	possible service to persons
	7. Automated Stop Announcements. On most vehicles, a recorded voice automatically	with disabilities.
	announces the upcoming stops prior to arrival, digital signs simultaneously display the	
	same information.	

<sup>&</sup>lt;sup>25</sup>Muni refers to San Francisco buses and metro system.

Mode/Service	Existing Accessibility Features	Ongoing Efforts to Improve
		Accessibility
Muni Metro	3. Overview. The Muni Metro light rail system features six lines. Downtown, the Metro	10.SFMTA continues to conduct
Light Rail	runs underground and all stops are accessible at high level. In the neighbourhoods,	stop analysis to prioritize
System	trains run at street level and accessible raised wayside platform stops are located at	potential new stop locations for
	major destinations and transfer points.	accessible Muni Metro
	4. Priority seating. Priority seating is provided for seniors and customers with	wayside platforms in the
	disabilities.	neighbourhoods. As locations
	5. Stairs can be raised or lowered. The stairwells on all Muni Light Rail Vehicles	are prioritized, feasibility
	(LRVs) can be raised or lowered. For stations at high level platforms such as those in	determined, and funds are
	the underground stations and at some surface stations level boarding is provided at all	secured, Muni-Metro
	doors with the stairs in the raised position. For street level stops on the surface in some	accessible stops are added.
	neighbourhoods, steps are lowered to provide access to curb height islands via stairs.	11. When SFMTA purchases new
	At key surface stations wheelchair accessibility is provided at mini-high wayside	LRVs, Accessible Services
	platforms using the raised steps.	staff and disability advisory
	6.Dedicated Area for Mobility Devices. Each LRV is equipped with accessible seating	groups provide input on the
	areas.	accessibility of the design.
	7. Underground Stations Wayfinding. All underground station entrances are easily	
	identified by sidewalk signage. new	
	8. Automated Announcements. In the underground stations, a digital voice	
	announcement system announces the route designation and arrival time of approaching	
	and arriving trains. Announcements of upcoming stations are made inside the train.	
	9. Tactile Maps. Maps of the Metro system with Braille and raised characters are	
	installed on the concourse and platforms levels of underground stations.	

Mode/Service	Existing Accessibility Features	Ongoing Efforts to Improve
<b>TT</b> . 4		Accessionity
Historic	12. Overview. Most of the historic streetcar stops on the Muni's F-line include	In the next few years the Better
Streetcars	accessible wayside boarding platforms (i.e., elevated platforms that that are accessible	Market Street project will update
	via a ramp). In the core of downtown S.F., accessible stops are located at key locations	transit services on Market street.
	only. Four of the stops that are accessible have mechanical lifts (i.e., wayside lifts) to	All stops on the F-Market
	raise the passenger to the level of the car floor.	Historic Streetcar line will be
	13. Stop request buttons and wheelchair stationing areas. SFMTA has three main	accessible and at least three of the
	types of historic streetcars. The most common type of vehicle the President Conference	wayside lifts will be replaced
	Cars "PCC's" which ran in many American cities back mid-20 <sup>th</sup> century have been	with the easier to maintain and
	refurbished and modified to provide two wheelchair stationing areas with stop request	more reliable wayside platforms.
	buttons. The second type the "Milan" from Milan, Italy, has access via ramp to the rear	
	door and have plenty of space at the rear of the vehicle to position a wheelchair. The	
	third type is a multitude of cars from around the world that have been modified to allow	
	the use of ramp for access to the cars.	
Travel	14. Travel Training, Free Travel Training is available for individuals who would like	15.SFMTA staff provides
Training	to improve their transit skills or gain more experience using the Muni bus and rail	ongoing promotion of the
- i uning	system	travel training at senior and
	system.	disabled community outreach
		events
Dorotrongit	16 Detailed ADA regulations specify the requirements for complementary paratransit	17 Poor Escort Project While
Van Samiaa	10. Detailed ADA regulations specify the requirements for complementary paratransit	not required by the ADA
van Service	service, including service cificina, types of service options, operational performance,	SEMTA recently become to offer
	and other factors. San Francisco has two van services: SF Access which provides pre-	SFMTA recently began to other
	scheduled shared fide services to individuals based on reservations made 1 to 7 days in	a peer escort program, wherein
	advance, and for standing reservations. Group van Services which provides pre-	senior volunteers are provided
	scheduled services to groups of disabled individuals going to one location like an Adult	a stipend to accompany and
	Day Health Center, Senior Center or a shared work site.	provide extra assistance to
		"attendant required" ("ATR")
		paratransit riders, such as
		riders with dementia.

Mode/Service	Existing Accessibility Features	Ongoing Efforts to Improve
		Accessibility
Paratransit	18. Overview. Paratransit Taxi is a program in which SFMTA provides a subsidy to	21. Electronic taxi hailing
Taxi Service	persons who are ADA-eligible to purchase taxi rides. All taxis in San Francisco are	(e-Hail) mobile application.
	required to participate in SF Paratransit program, and the rider calls the taxi provider	SFMTA has partnered with
	directly to schedule the ride, just as a member of the general public would. This is not	Flywheel, a mobile
	an ADA service, but many riders find that it better meets their transportation needs.	application that allows users
	19. Taxi Debit Card. In 2011, SFMTA replaced paper taxi vouchers with a taxi debit	to electronically hail, track,
	card program. All taxi operators in the city have In-Taxi Equipment (ITE) that accepts	and pay for taxi trips, to
	SF Paratransit Taxi Debit Card payments. The taxi debit card program allows for better	develop a customized version
	trip and program monitoring and reduces opportunities for fraud.	of their existing application,
	20. Ramp Taxi Incentive Program. SFMTA provides various incentives for drivers to	which will allow SF
	pick up wheelchair customers, including financial incentives for each wheelchair trip	Paratransit taxi riders to
	provided. See Figure 2.	electronically request and pay
		for their taxi trip using their
		smartphone. See Figure 1.





# Shortcomings and persistent challenges identified in the implementation of the project/programme:

- <u>Ramp Taxi Challenges</u> Ramp taxi vehicles are the least popular type of vehicle for both taxi companies and for drivers due to the higher fuel costs, maintenance costs, and purchase price of wheelchair-accessible vans, so it has always been more difficult to fill ramp taxi shifts, and has become even more difficult since the growth of Transportation Network Companies (TNCs) such as Uber and Lyft. To address this, SFMTA has introduced additional ramp taxi incentives, and is partnering with Flywheel<sup>26</sup> to develop a mobile e-Hail application.<sup>27</sup>
- <u>Transportation Network Companies (TNCs)</u> With the recent proliferation of Transportation Network Companies (TNCs) such as Uber and Lyft, SFMTA, as the taxi regulator for the City and County of San Francisco, has been working with the California Public Utilities Commission (CPUC), the regulator of the TNC industry, to try to make sure that this new mode of on-demand transportation is regulated in such a way that it is accessible for persons with disabilities, including wheelchair users.

**Other lessons learned:** For countries with existing inaccessible infrastructure and transit vehicles, and limited financial resources, SFMTA's accessibility solution for our Historic Streetcar Line may be particularly interesting. For passengers boarding and exiting at accessible wayside platforms along the Historic Streetcar line, SFMTA developed a low-tech, very affordable solution to bridge the gap between the streetcar and the wayside lifts and platforms. Rather than retrofitting the vehicle to install a mechanical ramp or lift, there is simply a bridge plate—essentially a piece of metal with a tactile warning surface and lips at the sides—which is folded and stored vertically behind the operator's seat. When needed, the operator manually places that bridge plate between the car and the platform to allow passengers to cross into the car.

#### **Contact:**

Ms. Annette Williams Manager, Accessible Services Program San Francisco Municipal Transportation Agency One South Van Ness Avenue, Seventh Floor San Francisco, CA 94103-5417 www.sfmta.com annette.williams@sfmta.com

<sup>&</sup>lt;sup>26</sup> Flywheel is an e-Hail application available at: http://www.flywheelnow.com.

<sup>&</sup>lt;sup>27</sup> E-hailing is the process of ordering any form of transportation pick up via virtual devices: computer or mobile device.

# Case study 11: Visual and acoustic information on public buses (Spain)

Name of organization/Government entity: Empresa Municipal de Transportes de Madrid (EMT Madrid)

Thematic area of good practice example: Public Transport

Specific location: Madrid, Spain

Duration of project/programme: Several projects constantly evolving.

Beneficiaries of good practice example: Persons with visual or hearing impairments

Implementing agency/agencies: EMT Madrid

Source of funds: public funds

**Brief background to the project:** Public transportation is not easily accessible for persons with visual and hearing impairments who would like to navigate the city in a safe and independent way. The use and further development of ICT applications help to make public transportation more accessible. The aim of the project is to make the use of the public bus transportation easier for everyone, regardless of their physical, mental or sensory conditions.

**Overall objectives of the project/programme:** A project to enable the safe and independent use of public bus transportation for persons with visual or hearing impairments, designed also to assist persons with all physical, mental or sensory conditions. A new information technology has been developed and mobile applications introduced.

To facilitate the use of the bus service by persons with visual impairments, visual and acoustic information is provided both inside and outside the vehicle. It indicates the position of the bus, the line number, the direction and information about the route once the bus arrives at the bus stop. The information panels at the bus stop include audio information that can be activated through a simple button or by activating Bluetooth on the mobile phone. A telephone service provides automatic information about the estimated time of arrival at each stop. The website has also been created in an accessible way.

**Process/strategy to implement the project/programme:** The company makes its own technological designs and makes public tenders for the implementation of fabrications, supplies and facilities.



# Changes achieved:

A series of actions that introduced the concepts of ICT have been implemented:

- Visual and acoustic information systems installed inside and outside the bus and at bus stops
- Systems based on mobile phones, with voice recognition and synthesis
- Innovative mobile applications, such as a voice guidance system to use the bus.
- Innovative Smart TV and wearables applications.
- An Open Data Platform in order to third parties can develop even more apps and functionalities.

# How change was monitored and evaluated:

- 1,900 vehicles of EMT provide visual and audio information
- 800 information panels at bus stops
- Applications and Open Data Platform receive 30 million visits per month

# Shortcomings and persistent challenges identified in the implementation of the project/programme:

- Other apps and urban systems integration (Traffic, parking, other Public Transport Modes, etc.)
- Be constantly updated and aligned with new operating systems and devices.
- Collaborate with stakeholders and disabled groups.

## **Other lessons learned:**

- Accessible mobility, the option to travel around Madrid on public transport, is a key factor for social participation and for gaining access to all the services available in the city.
- Accessible mobility is now a reality for everyone in Madrid thanks to an innovative above-ground urban transport network.

## **Contact:**

Mr. Enrique DIEGO BERNARDO Empresa Municipal de Transportes de Madrid C/ Cerro de la Plata, 4, 28007 Madrid, Spain +34-91 40 68 849 <u>enrique.diego@emtmadrid.es</u> www.emtmadrid.es



# Part Three: Public spaces and public services including information and communication technology (ICT) based services

# Case study 12: Including persons with disabilities in access to safe sanitation: (Ethiopia)

**Project/programme title:** Including disabled people in access to safe sanitation: a case study from Ethiopia

Thematic area/s of good practice example: Access to sanitation and hygiene

**Specific location:** Ethiopia, Southern Nations Nationalities and People's Region (SNNPR), Butajira town

Duration of project: February–September 2009

**Beneficiaries of best practice example:** People with physical and hearing impairments and non-disabled community members

Impairment/s targeted: People with mobility and hearing impairments

**Implementing agency/agencies:** WaterAid, Progynist—women's empowerment Ethiopian NGO (http://www.bds-ethiopia.net/progynist.html) and private sector contractors

## Source of funds: WaterAid

**Brief background to the project and to the selected practice:** The Government of Ethiopia (GoE) has adopted a number of laws, policies and standards with a disability focus. In relation to the provision of basic WASH services, the most relevant guidelines are: article41.5 of the Constitution of the Federal Democratic Republic of Ethiopia (1995), and the National Programme of Action for Rehabilitation of Persons with Disabilities (1999). Ethiopia also aims at implementing the Action Plan established for the African Decade of Persons with Disabilities (extended to December 2019). Despite the existence of these policies and frameworks, the GoEstandard designs for WASH facilities in Ethiopia are not accessible to people with disabilities.

In 2006, WaterAid (WA) in Ethiopia conducted research into the barriers people with disabilities face when accessing safe WASH facilities. Informants were members of Fana, a disabled persons organisation (DPO) with 62 members in Butajira town, SNNPR. A key research recommendation was to incorporate accessible designs within the WASH sector.

**Overall objectives of the project/programme:** In 2009, WA in Ethiopia pilotedaccessible sanitation and showers in a building administered by Fana as a small-scale pilotproject. Key objectives of the project were: (a) to meet the sanitation and hygiene needs of theFana members; (b) to raise the profile of disability issues within WASH in Ethiopia; (c) to learnfrom the experience and encourage other actors (government, development agencies, privatesector) to mainstream inclusive WASH in WA Ethiopia—this is the component selected as a best practice; and (iv) to generate learning for WA globally.

**Process/strategy used to implement the project/programme:** WA provided the funds and developed the pilot project in consultation with the Fana management committee, Progynist, and the local government. It also provided technical advice and support throughout the project. Progynist liaised with Fana members, local governmentofficials and the private sector. The city Water and Sewerage Bureau assigned its employees with the task of installing a water supply to the Fana building, and the private sector constructed two accessible toilets and two accessible showers. The project has an income generation component, as a fee is charged for using the showers for non-disabled community members. Two members of the Fana management committee participated in the design and implementation of the project, advising on construction, carrying out basic construction and managing the project once it was completed.

**Changes achieved:** The pilot project achieved changes in the following areas:

Awareness-raising: At the community level, attribution can be claimed for addressing attitudinal barriers within the wider community, as the project raised awareness of disability issues. The Fana management committee is also providing a service (toilets and showers) for non-disabled people and this shows them that disabled people are capable of earning an income. In addition, the Fana management committee, who live in the Fana building, reported significant benefits from being in close proximity to the facilities. At the national level, WA raised the profile of disability within the WASH sector in Ethiopia by disseminating research and publications nationally and internationally through networks and the media.

*Research:* WA in Ethiopia was one of the first WA country programmes to pilot accessible toilets within its work. The WA team in Ethiopia has now committed to mainstreaming inclusive development within all areas of its programming, as is WA globally.

*Policies:* The learning from the pilot project informed the WA Equity and Inclusion Framework that guides the implementation of the Equity and Inclusion Policy of WA. This includes disability rather than having it as a stand-alone topic/policy. Of a total of 26, 15 WA country programmes now have a specific focus on disability in their country strategies.

Shortcomings or persistent challenges identified in the implementation of the project/programme: The best practice example could have been improved in the following ways:

- By undertaking mainstream inclusive development in all areas of work rather than targeting disabled groups as a stand-alone activity. Intervention should be designed to address environmental, social/attitudinal and institutional barriers.
- By conducting a stakeholder analysis that incorporates an assessment of power, age, gender and impairment during the project planning phase. Other aspects could be added, as appropriate; these could include ethnicity, religion and caste.
- By recognizing that full participation is unrealistic within resource constraints.
- By making "empowerment" more specific, measurable and achievable. Using the information gained from the stakeholder power analysis, activities could be developed to improve specific power relations.

## **Contact:**

Jane Wilbur, Principles Officer, Equity, Inclusion and Rights, WaterAid. E-mail: janewilbur@wateraid.org; tel: +44 20 7793 4567. Mahider Tesfu, Senior Equity and Inclusion Officer, WaterAid in Ethiopia. E-mail: mahidertesfu@WA.org; tel: +251 11661680

# Case study 13: Transforming an unused piece of land into an inclusive public space (Mexico)

Name of organization/Government entity: Department of Environment of the Government of Mexico City (Secretaríadel Medio Ambiente del Gobierno del Distrito Federal – SEDEMA)

**Initiative selected as best practice sample:** Reclaiming of public space through the construction of pocket parks with an inclusive approach since the early stage. Participation of the community on public spaces decisions and involvement of accessibility expertise.

**Thematic area of good practice example:** Inclusive urban spatial development. Urban regeneration to improve the quality of life in the neighborhood. Design of public spaces considering community needs.

**Specific location:** Metro Tezozomoc Pocket Park, Corner of Eje 4 Ahuehuetes and Av. Sauces, Colonia Pasteros, Delegación Azcapotzalco, México City, near Tezozómoc Metro Station.

## **Duration of project/programme:**

Design phase: two months Construction phase: three months

**Beneficiaries of good practice example:** The park benefits around nineteen thousand people living in the municipality, providing activities for different ages and for persons with disabilities:

- playground for children;
- skate park for youths;
- seating area and dancing fountain for families and communities to gather and socialize, including people with limited mobility.

## **Implementing agency/agencies:**

- SEDEMA (Department of Environment of the Government of Mexico City)
- Espacios Verdes Integrales S. A. (building construction company)
- Tecnósfera, S.C. (urban and landscape designers)
- Can Lah, S.C. (access consultant)

**Source of funds:** Due to a mitigation measure whereby a private company had to environmentally enhance a specific public space, the pocket park was funded by the company itself.

**Brief background to the project:** Azcapotzalco, is one of Mexico City's 16 municipalities and is a center of industry. According to INEGI (National Institute of Statistic and Geography), 37.4% of the land of the demarcation is for industrial use. Housing in the municipality is varied. Most residential buildings are two or three levels, and apartment buildings average is five floors. Infrastructure is in a poor condition, mainly the asphalt, water networks, drainage and public lighting. Due to its industrial character, there is heavy vehicle traffic and there are few open spaces.

The land owned by the City in Azcapatzalco was an unused plot with a concrete slab. Previously, it was used as a parking lot and later abandoned with a fence around the land. The land is located at a block corner close to a station of the City Metro transportation system with an area of 1477.31 sqm.

Groups of skateboarders gathered around the area and thus it was difficult for pedestrians to use the street and reach the Metro Station. The urban image of the area was run down with trash, abandoned vehicles and graffiti; it was unsafe for passersby.

# **Overall objectives of the project/programme:**

1. Reclaim unused land through the construction of the largest pocket park in Mexico City.

2. Activities to promote recreation, culture, social interaction and fun. The integration of users is sought through activities that define four areas that highlight and enhance a space with a contemporary design creating a friendly space for each activity:

- Central plaza with seating areas: 550 sqm.
- Dancing fountain accessible for wheelchair users: 60 sqm.
- Attractive ramps for the skate park: 560 sqm.
- Secure children play area with play components: 132 sqm.

3. Visibility for safety. The pocket park is designed in such a way that any standing point inside the park allows for full visibility of the surrounding space. In addition, lighting was designed to fully illuminate the open space at night.

4. Use of universal design as a concept and principle. Universal design principles were used for the design of the built elements for the landscape features. For example, the pedestrian ramp to the children play area, the tactile walking surface indicators (TWSI) indicating tactile routes, the tactile-visual maps for orientation, visual contrast for different elements, and handrails were all installed.

5. Environmental sustainability: Solar street lights were installed. Provision of green areas with 22 trees were planted to provide oxygen and increase permeable surfaces. An automatic irrigation system was installed to provide watering the green areas of the pocket park with a minimal use of water.

**Process/strategy to implement the project/programme:** Negotiations were carried out between SEDEMA and the investor for the mitigation measure. Once decided which land was going to have an intervention, the community was approached to ask which were their needs and to get them involved in the process.

Since the beginning of the process, it was suggested that the pocket park should be inclusive to all people, establishing a program considering the different community needs in one space. One of the requirements was that even though there were areas with specific activities, the pocket park should link them together and make the park environmental sustainable by design with low cost for maintenance.

The building construction company hired the urban and landscape designers, to design something "different" from what previously had been done in the city. An analysis, diagnostic, zoning, architectural plans and the executive project were done. Since the design stage, universal design was considered in the project by hiring an access consultant. In order to comply with the TWSI building standard of Mexico City published in 2011, molds had to be made by the supplier. The installation criteria followed the standard and the best practice approved by persons with visual impairments.

The building construction phase started with the building works, such as the walls, floor, ramps of the skate park, ramp to the play area and drainage. Street furniture such as handrails, solar street lighting and seating benches were installed along with children's play components and, at last the vegetation.

The major of Mexico City, the head of the Department of Environment of Mexico City, the local authority and other government agencies presided over the opening ceremony. They became interested in the project because of the concept of inclusion and the accessible building elements. It was the first park with TWSI and with tactile maps in Mexico City.

# **Changes achieved:**

The project achieved the following changes:

- 1. Raising awareness among different stakeholders that making inclusive spaces is in the best interest of everyone. There was a media release and local government report of the new pocket park. The pocket park gave an example of how to approach urban regeneration by reclaiming unused land and the implementation of policies for inclusion by creating inclusive public spaces.
- 2. The investor and building construction company became aware that spending money on accessibility features benefited different users and, hopefully inspired by this experience, their projects in the future will be inclusive. The urban and landscape designers became familiar with universal design principles and gained knowledge of local products and materials available for the accessibility features.
- 3. The neighbours believed that they gained something good for the community. Residents use the pocket park as a meeting point, particularly the group of skateboarders. Neighbours are involved in the maintenance of the pocket park and they keep the park clean by sweeping the floor and watch for people not to throw garbage in the street and pocket park.



How change was monitored and evaluated: The pocket park was opened in September 2014 and it has not been monitored or evaluated formally. However, during the first six months, the community took care of the pocket park. For example, one of the play components (the chicken) broke and the neighbours themselves fixed it. Graffiti was painted on the tip of the play rocket and the neighbours erased it. By observation, the park is used at different times of the day.

Shortcomings and persistent challenges identified in the implementation of the project/programme: The main challenge was to include universal design principles and change the traditional paradigms throughout the project with the different stakeholders involved. The urban and landscape designers had to convince others to make an inclusive pocket park with accessible building elements. For example, they convinced the investor to install the TWSI guide route.

Finding a supplier for tactile maps was not an easy task. Stainless steel maps were selected as part of the design but no suppliers were found to do the job, so acrylic and aluminium were the materials finally used for it. To lower the costs, recycled material was used to support the tactile maps. Budget was not sufficient to buy other play components.

Organizing the neighbours took time and support is still needed to keep them unified, so that they feel that the public space was done for them and belongs to them. It is also important to keep the space in good shape.

**Other lessons learned:** Even though there is still room for improvement, the Metro Tezozómoc Pocket Park can be used as a model for the design and construction of other public spaces. Creating awareness about the need of inclusive spaces is the first step to achieve the aim and involvement and participation of the community is essential.

## **Contact:**

Janett Jimenez Can Lah. S.C, Mexico Email: jimesan@yahoo.com

# Case study 14: City of Lucca – Becoming Accessible (Italy)

Name of organization/Government entity: Fondazione Banca del Monte de Licca Thematic area of good practice example: Accessibility in historical cities

Specific location: Lucca, Tuscany, Italy

Duration of project/programme: 2010 - 2016

**Beneficiaries of good practice example:** The strength has been, from the outset, the involvement of people with disabilities. The Foundation strongly believes that it is impossible to even think about a project improving accessibility without first asking them what they would appreciate, but it's project for all citizens and tourists.

Implementing agency/agencies: Fondazione Banca del Monte de Licca

Source of funds: Foundation and private grants

**Brief background to the project:** An old historical city with a huge cultural heritage and the need to make it more accessible, to the extent possible, for all. An economic opportunity to increase tourism.

**Overall objectives of the project/programme:** An old historical city with a huge cultural heritage and the need to make it more accessible, to the extent possible, for all. An economic opportunity to increase tourism.

## **Process/strategy to implement the project/programme:**

- Creating a solution that allows people to move and live better in their own town, to be part of events, to reach public spaces easily, raise awareness on disability issues, inclusion and respect.
- Studying a prototype with a public University to allow persons with visual impairments to visit autonomously the City Walls.
- Cooperating with disabled people to test new solutions for an historical town, such as Lucca.
- Exchange of ideas and peer learning from the other foundations and subjects involved in the European Project of the League (LHAC).Dissemination of the experience and presenting replicable solutions
- Involving persons with disabilities, in order to convey practical suggestions based on real needs.
- Creating more than 5 km of accessible routes, the path for visually impaired people on the City Walls (4,5 km), creating a logo and an accessible website where all information are collected.



**Changes achieved:** At European level, a practical guide with the experiences and solutions of this project. At local level, an improvement on the awareness and a starting point for new future regulations. Raising awareness of disability issues in the community has been an important bi-product of the initiative and an important step on the road to inclusion.

**How change was monitored and evaluated**: Evaluation by European bodies: http://www.lhac.eu/resources/toolip/doc/2015/07/23/evaluation-last-version-excel.pdf

Shortcomings and persistent challenges identified in the implementation of the project/programme: Awaiting the Accessibility Act as a milestone to pursue new objectives.

**Other lessons learned:** There a lot of good ideas for accessibility but it is difficult to make people work together for a common goal and to communicate in an effective way. But only by starting working on disability issues, the environment and people can change, together.

**Contact:** Elizabeth Franchini <u>elizabeth.franchini@fondazionebmlucca.it</u> Fondazione Banca del Monte de Licca

# Case study 15: Changing Places (United Kingdom)

Name of organization/Government entity: Changing Places Consortium Thematic area of good practice example: Campaign to provide accessible toilets in public places

Specific location: United Kingdom

Duration of project/programme: Started in 2006 and is an ongoing project.

Beneficiaries of good practice example: Persons with disabilities

**Implementing agency/agencies:** Changing Places Consortium – Centre for Accessible Environments, Pamis, Mencap, and other experts in the field of learning disability.

Source of funds: Sponsorship via Aveso (www.aveso.co.uk)

**Brief background to the project:** The absence of suitable toilets means that persons with disabilities who need assistance cannot take part in many activities like shopping, going to a park or a show. Without a suitable changing bench and hoist, many persons with disabilities have to be laid on unhygienic toilet floors.

**Overall objectives of the project/programme:** The Changing Places Consortium is campaigning to build more accessible toilets in all major public places, including city centres, shopping centres, arts venues, hospitals, motorway service stations, leisure complexes, large railway stations, airports etc. Changing Places toilets are different to standard accessible toilets – they include special equipment such as a height-adjustable changing bench and a hoist, offer adequate space in the changing area for up to two carers, and provide a centrally-placed toilet with room on either side for the carers.

A Changing Places toilet provides equipment, space and facilities (including hoist and adultsized changing bench) for persons with disabilities who need assistance and cannot use standard accessible toilets. Changing Places toilets should be provided in addition to standard accessible toilets.

**Process/strategy to implement the project/programme:** The Changing Places campaign has ensured that there are over 800Changing Places toilets currently in the UK with aims to have 1,000 by 2017/18. Individuals and companies may commit themselves to building a Changing Places toilet on their premises according to the provided standards and requirements. Their toilet will then be listed on the map of Changing Places which allows beneficiaries to find locations with appropriate toilets. There are also mobile Changing Places toilets available to rent for large and small events.

# **Changes achieved:**

- Currently over 800 Changing Places toilets in UK
- Estimated equipment cost: 12,000 15,000 GBP incl. VA

**How change was monitored and evaluated:** We have many examples of campaigning success and how Changing Places have changed people's lives. Regular news stories are posted on the Changing Places website <u>http://www.changing-places.org/news.aspx</u>

Shortcomings and persistent challenges identified in the implementation of the project/programme: Main challenges: Venues obtaining funding for Changing Places projects and the lack space available in some venues for Changing Places that meet the British Standard.

The consortium work with providers, architects, installers and campaigners to make sure the best results are achieved and that that projects meet the British Standard when possible.



**Other lessons learned:** Clear information must be available. People are encouraged to work with the Changing Places consortium through the process of installation.

#### **Contact:**

Mr. Michael LE-SURF Changing Places Consortium Mencap, 123, Golden Lane London EC1Y 0RT, United Kingdom +44-20 7454 0454 www.changing-places.org



Case study 15: Accessible Musholm, a unique accessibility and universal designed Holliday – Sport - Conference for people with physical, cognitive and communication disabilities (Denmark)

Name of organization/Government entity: Accessible Musholm

Thematic area of good practice example: Accessible tourism and conferences

Specific location: Korsør, Denmark

Duration of project/programme: 2008 - 2015

**Beneficiaries of good practice example**: Persons with any kind of physical, cognitive and communication disabilities. This applies to both private persons and institutions.

Implementing agency/agencies: Musholm, Holliday – Sport – Conference

**Source of funds:** ArbejdsmarkedetsFeriefond (The Labourmarkets Holliday Foundation), Realdania, A.P. Møller&HustruChastine Mc-Kinney Møllers Fond tilAlmeneFormaal, The City of Slagelse, Muskelsvindfonden (Muscle Dystrophy Foundation of Denmark)



**Brief background to the project:** People with disabilities want exciting experiences during holidays, sports and conference activities. However, many resorts are not accessible. Not only because of physical boundaries, but also because of a lack of services, attitudes and hospitality showing that people with disabilities are welcome.

**Overall objectives of the project/programme:** The overall objective is to create a holiday resort where persons with disabilities can participate on an equal basis with others. At the Musholm resort, accessibility has been thoroughly incorporated, so it is hardly noticeable. Regardless of their age and disabilities, people are able to participate. Musholm includes a spectacular, circular sports arena for all kinds of indoor parasports, a restaurant, conference rooms and houses for rental.

The level free centre, the wayfinding, the sport activities (especially the cableway), the solutions in bathrooms, toilets and rental houses is unique, because it is a big challenge to create a combination of beautiful design and accessibility for many different kinds of disabilities, due to the need of highly personalised solutions that have to be costumed to individual persons. The chairman of Danish hotel business has described Musholm as an

example for the hotel business, because the increased accessibility increases its competitiveness.

**Process/strategy to implement the project/programme:** In the design process, Musholm teamed up with numerous experts of various kinds. People with different types of disabilities, architects who can integrate solutions and manufacturers of the various types of furniture and installations were included. This was done to make the universal design as integrated and invisible as possible. Today Musholm has following universal design solutions: a multipurpose hall built for wheelchair sports, conferences and concerts – with a special anti-skid covering due to considerations for those with impaired hearing; sound installations as directional indicators; snoezelen room/cinema; aerial ropeway and climbing wall - accessible for wheelchairs; specially designed toilets for different needs; fitness area with running belt for the walking-impaired; the possibility to control the room's lock/lighting/heating via mobile phone; wayfinding using colours, pictograms and guidance elements; 100m experience ramp to sky lounge; and accessible bathing jetty.

**Changes achieved:** Musholm gives people with disabilities a resort where they can visit and have an active vacation on an equal basis with others. Musholm challenges at the same time stereotypes about people with disabilities, because people with and without disabilities will meet on an equal footing. Musholm is also a socio-economic enterprise. This means that when a person visits the site it helps to promote employment for vulnerable groups. Moreover all possible profits are reinvested at Musholm.

How change was monitored and evaluated: Musholm tries to improve the service for all guests and listens to feedback. This has affected the general design of every room on the resort.

Shortcomings and persistent challenges identified in the implementation of the project/programme: Musholm struggles to eliminate prejudices, so that people without disabilities can see the person in the wheelchair and not only the wheelchair. This should be done be creating possibilities of interaction between people.

**Other lessons learned:** It is possible with a great team and a lot of hard work to make invisible universal design that allows visitors to meet despite of differences. This also works as a showroom for other hotels and resorts.

**Contact:** Ms. Gitte Fyrkov <u>gify@musholm.dk</u> Musholm, Holliday – Sport – Conference <u>www.musholm.dk</u>

# Case study 16: Public Plaza: Inclusive Public Spaces (USA)

**Name of organization/Government entity:** New York City (NYC) Department of Transportation (DOT) **Project/Programme title:** Madison Square Plaza Project

**Thematic area of good practice example**: Public Space - Plaza Furniture within the pedestrian right of way

**Specific location:** Madison Square Public Plaza on East 23<sup>rd</sup> Street, Manhattan, New York

**Duration of project/programme:** 1 year

Beneficiaries of good practice example: New Yorkers and NYC visitors with disabilities

Implementing agency/agencies: NYC DOT

Source of funds: New York City DOT Capital Funds

**Brief background to the project:** NYC DOT works with selected not-for-profit organizations to create neighbourhood plazas throughout the City to transform underused streets into vibrant, social public spaces. The NYC Plaza Program is a key part of the City's effort to ensure that all New Yorkers live within a 10-minute walk of quality open space.

DOT funds the design and construction of plazas and with community input through public visioning workshops, assists partners in developing a conceptual design appropriate to the neighbourhood.

After restructuring the street use and building Madison Square plaza, DOT was approached by PASS (Pedestrians for Accessible and Safe Streets), an advocacy group for low vision and blind pedestrians in New York City. The team had concerns about the placement of round planters, granite blocks and detectible warning signs throughout the plaza.

**Overall objectives of the project/programme:** The main objectives of this project were to work with special interest groups including PASS and other stakeholders to understand the complications with the built plazas and identify actionable remedies to those complications.

**Process/strategy to implement the project/programme:** DOT, in close interactions with the NYC Mayor's Office for People with Disabilities, an accessible design consultant and the PASS coalition, worked closely to identify areas of the Madison Square plaza that presented difficulties for pedestrians with disabilities, especially low-vision and/or blind pedestrians. Together, the group conducted several walkthroughs of the plaza and gathered data on concrete changes that would transform Madison Square plaza into an accessible space for all visitors.

**Changes achieved:** From the data collected, the team was able to clear intersections of all furniture and added detectible warning signs at the crosswalks to enhance navigation. Existing granite blocks were strategically placed to help detect edges of the plaza. Planters and other street furniture were placed closer together to create consistent and clear boundaries within the plaza and prohibit permeability into active traffic.

**How change was monitored and evaluated:** DOT's plaza unit maintained an open dialogue with the Mayor's Office for People with Disabilities and the PASS Coalition who has reported on the positive changes made to Madison Square plaza. The groups meet quarterly to discuss plazas and other subjects of interests.

Shortcomings and persistent challenges identified in the implementation of the project/programme: DOT continues its search for sustainable detectible materials that could be used to easily identify plazas' boundaries. A lack of national standards and guidelines for accessibility in outdoor spaces continues to be a struggle.

**Other lessons learned:** From this project, DOT has learned the importance of actively seeking engagement of the disability community. A quarterly meeting with the PASS Coalition has been established and DOT also engages other stakeholders from the disability community for input in its projects. DOT also continues to work in close collaboration with the Mayor's Office for People with Disabilities.

# **Contact:**

Quemuel Arroyo |Policy Analyst for Accessibility NYC Department of Transportation garroyo@dot.nyc.gov | 212-839-6426

Victor Calise | Commissioner NYC Mayor's Office for People with Disabilities vcalise@cityhall.nyc.gov | 212-788-2835

# Part Four: Strategies and innovations for promoting accessible urban development

# Case study 18: Ecuador Lives Inclusion (Ecuador )

**Name of organization/Government entity:** Technical Secretary for the Inclusive Management on Disabilities of the Vice-Presidency of the Republic of Ecuador (SETEDIS)

Project/Programme title: Ecuador Lives Inclusion (Ecuador Vive la Inclusión)

**Initiative selected as good practice example:** Ecuadorian Methodology for Development Universal Accessibility Plans

**Thematic area of good practice example:** National and local experience on planning and building accessible and inclusive cities: Infrastructure, housing and public spaces

Specific location: National (24 provinces)

Duration of project/programme: 2013 – ongoing

## **Beneficiaries of good practice example:**

350,000 pregnant women, 1,500,000 children under five years old, 1,229,089 older adults and 374.251 persons with disabilities

**Implementing agency/agencies:** Technical Secretary for the Inclusive Management on Disabilities of the Vice-Presidency of the Republic of Ecuador (SETEDIS)

## Source of funds: Government of the Republic of Ecuador

**Brief background to the project:** The Technical Secretariat for the Inclusive Management on Disabilities was created in 2013 to coordinate the transfer of programs and projects from the Misión Solidaria Manuela Espejo to the guiding ministries; following Executive Directive No. 547, enacted January 14, 2015, this was transformed into the Technical Secretariat for the Inclusive Management on Disabilities.

Among its roles are the coordination of cross-sector implementation of public policy in matters concerning disabilities such as development and enactment of policy, plans, and programs to raise awareness about persons with disabilities within the initiative of Participatory and Productive Inclusion and Universal Access under the national program Ecuador Lives Inclusion (Programa Ecuador Vive la Inclusion).

Social inclusion requires a systematic approach in which universal design plays a key role. The Ecuadorian Government is deploying efforts on achieving inclusion, for which the Technical Secretariat of Disabilities, SETEDIS, is working on the topic of "Universal Accessibility" (UA) as a strategic and priority project, which while having a greater impact on persons with disabilities, children, pregnant women, and the elderly, also has a positive impact for all population.

During the second semester of 2013, SETEDIS started its activities on UA, and detected several issues about public policies, effectively planning projects, defining priorities and

establishing realistic goals; all these mainly due to the lack of national information, indicators and methodologies.

This scenario promoted the creation of an innovative methodology to assess and measure UA, which facilitated developing accessibility plans and prioritizing their implementation.

# **Overall objectives of the project/programme:**

- Promote the adoption and adaptation of universal accessibility norms.
- Implement accessibility adjustments by building capacity within national and local governments, civil society and private sector, and by developing technical tools as essential factors to bridge and achieve inclusion.

# **Process/strategy to implement the project/programme:**



Treatment of persons with disabilities changed radically with the adoption of Ecuador's new constitution in 2008. Since then, work had been done to provide persons with disabilities with equal opportunities and to improve their living conditions. In addition, the Organic Law on Disability was adopted in 2012, and other national plans and legislation further promoted and protected their rights.

In terms of legislation, Ecuador has taken its greatest step on advocating the Rights of Persons with Disabilities. In practice, however, an effective inclusion of persons with disabilities required a bridge where national and local governments, civil society in particular Disable People Organizations (DPOs), and the private sector, join together in the implementation of Universal Accessibility.

The first step was the adoption and adaptation of universal accessibility norms. By the year 2013, the accessibility regulations covered only the physical standards. In late 2013, 16 norms and standards were introduced in Ecuador, including aspects of information, communication, transport, technology.

The second step was to address the lack of knowledge about the topic as well as the absence of qualified professionals, which constitute a major obstacle for the advancement in accessibility at a national scope. As a response, SETEDIS created a methodology and an index on accessibility, and built capacity in urban planning and design professionals.

At the present, complementary initiatives are being developed, which are axed in a cross-sector implementation strategy of public policy, to name a few:

- Incorporate Universal Accessibility and Universal Design into professional curricula;
- Provide technical assistance to Decentralized Autonomous Governments on the design and adoption of Ordinances;
- Incorporate a chapter on Universal Accessibility into the Ecuadorian Building Standard (NEC), mandatory regulations for the building industry;
- Create an Accessibility recognition seal;
- Accessibility principles in the e-government project law.

# **Changes achieved:**

The general results expose a worrying actual scenario in matters of inclusion; also, it is proved that the methodology could be applied on further studies of universal design with minimum adaptations.

Some of the main achievements are:



Universal access is an issue that cuts across disabilities and sectors, and therefore, constitutes the very basis of empowerment of people with disabilities. Ecuadorian Universal Accessibility strategy is in line with Participative Inclusion, which has developed 140 intersectorial networks of territorial coordination.



# 500

Intersectoral Networks of Territorial Coordination Public and Private Institutions are Part of the Network



64.000

Circuits count with a strategy of Inclusive Community Development



Persons participated in the process **How change was monitored and evaluated:** The application of the methodology allowed gathering national data on universal accessibility. It constitutes the base line for upcoming evaluations in the implementation of universal adjustment.

The methodology includes an index and three core indicators: safety, autonomy, and comfort. During 2014, the methodology with its index was tested and validated in two studies, one in hundred forty nine (149) public schools and a diagnosis of accessibility in three (3) provinces of Ecuador. Both studies were carried out as participative process which took into account users' experiences and opinions.



A Principal Components Analysis (PCA) was applied to obtain values and vectors of the sampling covariance matrix, resulted from the main data matrix. PCA determines the Ecuadorian accessibility index as follows:



## Shortcomings and persistent challenges identified in the implementation of the

**project/programme:** As a result of the methodology and the studies we have: prioritizing resources to make accessibility adjustments in public schools by the Ministry of Education;

the creation of a governmental free service for assessing public and private entities on developing and implementing their own "accessibility plans", among others.

The main challenge identified is "the mirage of the wheelchair ramp", universal accessibility is often reduced to describe facilities or amenities to assist people with impaired mobility. The implementation of accessibility adjustments and their proper maintenance requires the development of an accessibility management system by the Decentralized Autonomous Governments and political decision to mobilize adequate funds.

# **Contact:**

Ms. Maria Daniela Navas Perrone Technical Secretary for the Inclusive Management on Disabilities, Vice-Presidency of the Republic of Ecuador (SETEDIS)

# Email: santiago.santos@setedis.gob.ec

## **Case study 19: Supporting architects and urban planners to understand accessibility** (The Global Alliance on Accessible Technologies and Environments, GAATES)

**Name of organization/Government entity:** The Global Alliance on Accessible Technologies and Environments (GAATES)

**Project/Programme title:** GAATES: Supporting architects and urban planners to understand accessibility

**Thematic area of good practice example:** Urban planning, engineering, architecture – helping design professionals to understand their obligations under the Accessibility for Ontarians with Disabilities Act (AODA) Integrated Accessibility Standard (IAS), and specifically the section on the Design of Public Spaces

#### Specific location: Ontario, Canada

**Duration of project/programme:** the course is on-going, and once registered, individuals can learn and take the quizzes at their own pace, whenever is convenient for them. The course is designed to meet the continuing education needs of architects, landscape architects and urban planners, but is open to anyone interested in or working in relation to the accessible design and implementation of public spaces.

**Beneficiaries of good practice example:** the beneficiaries include all persons of society, but especially persons with disabilities, who will benefit from more accessible and inclusive accessible public spaces.

**Implementing agency/agencies:** GAATES offers this course in association with the following project partners: Ontario Association of Architects, Ontario Association of Landscape Architects, Association of Registered Interior Designer of Ontario, Ontario Professional Planners Institute, Association of Architectural Technologists of Ontario, Ontario Association of Certified Engineering Technicians and Technologists.

**Source of funds:** The development of the Illustrated Technical Guide and the online course were originally funded by the Government of Ontario, as part of the Enabling Change program. The operation of the online course and program is now self-sustaining.

**Brief background to the project:** In 2005, the government of Ontario, Canada, passed the Accessibility for Ontarians with Disabilities Act, which has the purpose of improving accessibility standards for Ontarians with physical and mental disabilities. To small businesses and in particular to architects, landscape architects, urban planners, engineers, and other design professionals this statute was complex and its content largely unknown.

**Overall objectives of the project/programme:** The aim of this project is to support architects, urban planners, and engineers as well as small businesses to help them understand their obligations under the Accessibility for Ontarians with Disabilities Act (AODA), and also to support them in the implementation process. The GAATES project team, which consists of people with various disabilities, developed a set of publications, a technology vendor database, and learning and reference resources – all written in plain language and accessible online.

## **Process/strategy to implement the project/programme:**

To address the lack of understanding of the new legislation, the project staff have developed a number of publications, an information and communication technology vendor database, as

well as learning and reference resources consisting of an online course and an illustrated technical guide. The publications, which are all available in accessible formats, make clear the obligations under the new law. They also show small businesses how to: (i) provide information to their clients in formats that are accessible to everyone; and (ii) how communicate with their clients in a way that is inclusive. The vendor database gives businesses the opportunity to search for expertise within specific areas regulated by the AODA. For example, if a business looks for a sign language interpreter or a company to create accessible documents, it can use these terms as search criteria and the database will provide contact information for vendors who can provide the services.

The online course, which costs 100 Canadian dollars (approx. US\$72), focuses on the AODA Accessibility Standard for the Design of Public Spaces (AODA DOPS) and provides an overview of the obligations of businesses to comply with the AODA-DOPS and the technical requirements of the legislation. The course was developed on a fully accessible learning platform. The various resources and the online course have been developed under the guidance of a steering committee that represents various professional associations of Ontario and includes persons with disabilities.

## **Changes achieved:**

The various project publications have been downloaded more than 8,250 times. The ICT vendor database is accessed about 150 times per month, over 5,000 times to date. Since the launch of the website, over 175 design professionals have subscribed to it.

**How change was monitored and evaluated:** The Government of Ontario is responsible for the monitoring of the implementation of the accessible public spaces as they are designed and built as part of on-going development projects across the Province. GAATES continues to provide the on-going program support.

Shortcomings and persistent challenges identified in the implementation of the project/programme: The platform on which the course is hosted can be a challenge for navigation for course takers as it is not as intuitive as it could have been.

**Other lessons learned:** GAATES will continue to offer the various publications free-ofcharge through the GAATES website, as well as the for-fee online course. The lessons learned in creating fully accessible publications and a fully accessible online course will be transferred to other projects of GAATES.

The Accessibility Standard for the Design of Public Spaces: A GAATES Online Learning Course: <u>http://gaates.org/the-accessibility-standard-for-the-design-of-public-spaces-gaates-online-learning-course/</u>

The Illustrated Technical Guide to the Accessibility Standard for the Design of Public Spaces

Download the Illustrated Guide (PDF format, 75.6 MB) Download PDFORView the Illustrated Guide on the Web

Contact: Ms. Marnie Peters GAATES Ottawa, CANADA +1 613 725 0566 gaates.marnie.peters@gmail.com
# Case study 20: Accessibility, Civic Consciousness, Employment and Social Support for People with Disabilities (Uzbekistan)

Thematic area of the best practice example: promotion of accessibility

Specific location: Uzbekistan, Samarkand, Shakhrizabz and Tashkent cities

Duration of the project: September 2008–April 2011

**Beneficiaries of the good practice:** People with disabilities, State Committee on Architecture and Construction, Ministry of Labor and Social Security, local government authorities and DPOs

Implementing agency/agencies: UNDP with Ministry of Labor and Social Security

**Source of funds:** Target for Resource Assignments from the Core (TRAC)/UNDP, UNICEF Uzbekistan

**Brief background to the project /programme:** Among the Commonwealth of Independent States (CIS), Uzbekistan was one of the first to focus on the problem of disability and the first to pass (on 18 November 1991) the Law "On Social Protection of The Disabled", which served as an example for the development of similar laws in other CIS republics. In July 2008, the Government approved the new version of this law, which includes a detailed description of mechanisms for ensuring the equal rights of persons with disabilities and increases accountability for breaching the law. The new version of the law conforms to the norms and principles of the CRPD, which was signed by Uzbekistan on 27 February 2009. Moreover, in 2002, Uzbekistan developed State Rules and Standards on Provision of Accessibility for people with disabilities. Despite this, because of physical barriers, access to services and participation in socio-political life were often impossible for people with physical disabilities.

**Overall objectives of the project/programme:** The overall goal of the project was to widen social inclusion of people with disabilities by increasing public awareness and breaking stigma, improving mechanisms of implementation of national legislation on disability issues, promoting accessibility and creating a system of social support in the employment of people with disabilities. The specific objectives were to develop by-laws for the enforcement of existing legislation, to enhance capacity of responsible agencies and to establish effective monitoring of accessibility systems, as well as to raise awareness of accessibility norms among specialists and the general population.

#### **Process/strategy used to implement the project/programme:**

The following activities were undertaken:

• A public awareness-raising campaign to promote a rights-based approach to accessibility; this included the dissemination of posters in social agencies and educational institutions, the placing of banners on streets, and the conducting of TV and radio talk shows, TV broadcasts of social animated films and short documentaries;

- Selection by local authorities of 30 pilot public buildings (schools, colleges, hospitals, drugstores, employment services, etc.) in Tashkent, Samarkand and Shakhrisabz to provide full accessibility for people with physical impairments;
- A training programme, including disability equality training, for specialists from the State
- Committee on Architecture and Construction and its regional branches (people with disabilities were co-trainers);
- Monitoring of accessibility of public buildings (over 2,800 of them) with the participation of wheelchair users;
- Support to the development of by-laws related to accessibility issues in the framework of the enforcement of the law on social protection of persons with disabilities in Uzbekistan;
- Distribution of 3,000 toolkits on the provision of accessibility among specialists and DPOs.

#### **Changes achieved:**

The project has achieved results in the following areas:

*Legislation and policies:* the Resolution of the Cabinet of Ministers "On measures of imposing fines to organizations for violation of the legislation on social protection of persons with disabilities" was adopted on 5 January 2011. It establishes the mechanisms for monitoring accessibility and gives authority to inspectors of the Ministry of Labor and Social Security to impose fines for breaking accessibility standards.

*Capacity-building:* 143 specialists from the State Committee on Architecture and Construction and its regional branches improved their knowledge and skills on the provision of accessibility.

Accessibility: As a result of monitoring, Accessibility City Guides to Tashkent and Samarkand were developed and published in 2011. They are intended for persons with physical impairments. Also, 28 out of 30 pilot public buildings are now fully accessible for wheelchair users; more than 70 per cent of newly constructed buildings in Samarkand and Shakhrisabz are also accessible.

Shortcomings or persistent challenges identified in the implementation of the project/programme: The absence of national standards on accessibility and of information on accessibility in general for persons with different types of impairments, which narrowed the focus of the interventions.

It would have been useful to start developing national accessibility standards, based on international experience, for persons with different types of impairments. Standards of accessibility of information could have been introduced.

**Other lessons learned:** The raising of awareness on disability issues of specialists working in government agencies led to a sharp increase in the number of newly constructed accessible buildings. Presentations made by persons with disabilities on the impact of physical barriers on their lives helped change people's understanding of the issue.

## **Contact:**

Dr Yana Chicherina, "Inclusive Employment and Social Partnership" Project Manager. Skype:

yana\_chicherina; e-mail: yana.chicherina@undpaffiliates.org.

Mrs Aziza Umarova, Head of Good Governance Unit, UNDP Uzbekistan. E-mail: Aziza. Umarova@undp.org; tel.: +998 71 1203459/64.

# Case study 21: League of Accessible and Historical Cities (Italy, Denmark, France, Spain, Bulgaria) Name of organization/Government entity: European Foundation Centre

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**Initiative selected as good practice example:** League of Accessible and Historical Cities (LHAC)

Thematic area of good practice example: Accessibility in Historical Cities

Specific location: Italy, Denmark, France, Spain, Bulgaria

**Duration of project/programme:** 2010 - 2015

**Beneficiaries of good practice example:** The project benefits all people with disabilities, especially tourists travelling with their families and friends. It goes further more than that also benefiting all people living in those cities, as well people with a temporary disability, elderly people, parents with strollers, etc.

**Implementing agency/agencies:** European Foundation Centre – coordinating organisation; country implementation: Avila (Spain) - Fundación ONCE, Lucca (Italy) - Fondazione Banca Monte di Lucca, Mulhouse (France) - FondationRéunica, Fondation de France, Centre Français des Fonds et Fondations, Torino (Italy) - Fondazione CRT, Viborg (Denmark) - Realdania Foundation, Bevica Foundation, The Danish Disability Foundation and The Labour Market Holiday Fund, Sozopol (Bulgaria) - Sozopol Foundation

**Source of funds:** The financing of the project comes from 6 foundations who invested over 7 millions Euros in total in the 6 historical cities where the project has been implemented.

**Brief background to the project:** The project aims at allowing all people with disabilities and others to fully enjoy leisure and cultural activities and also to stimulate tourism among the 80 million people with disabilities living in Europe. From this point of view the project is therefore expected to contribute to the cities' long-term cultural and social development. Improved access to a city's cultural heritage makes it more dynamic and attractive to its residents and tourists and thereby increases its economic profit

**Overall objectives of the project/programme:** The LHAC is a project implemented in 6 cities with the aim of improving the accessibility of historical towns in Europe for all. At the same time, being a replicable model, it promotes the development of responsible tourism and the protection of historical heritage at a larger scale.

**Process/strategy to implement the project/programme**: The project is based on a common methodology and framework provided by a technical accessibility consultancy. Besides that, each city had to deal with its own peculiarities, legislations, partners, finances. All those characteristics lead to different approaches adopted by each Foundation leading in each city and to a method which greatly enriched the project and facilitated mutual learning.

The common element turns around the idea of fully accessible routes that were implemented in each city. The routes include parks, restaurants, shops, tourist information centres and link some of the outstanding heritage sites, museums, buildings and other features of the cities by means of a continuous, signposted, pedestrian pathway provided with interpretive information about the places which are encountered on the route. Although creating an accessible route is to be considered as a goal in itself, it represents only a part of a larger process to ensure a wider accessible urban environnement. The LHAC is in fact based on a philosophy that embraces the strength of mutual learning as a way to overcome difficulties.

The network acts as a hub for good practice exchange among the foundations and the cities involved. The project is therefore focusing not only on the development of innovative solutions, but also on the creation of new forms of interactions to tackle a complex social issue such as the equal and full participation of people with disabilities in society. As a result, a European network that goes beyond the mere exchange of information and acts jointly in several European countries has been created.

**Changes achieved:** The LHAC meant to serve as example for other cities willing to improve accessibility. A best practice guide has been published as a tool for actors and stakeholders in other historical cities – including foundations, public authorities, chambers of commerce, tourist destination managers, heritage associations, disability organisations and others – who are interested in exploring and examining the possibility of establishing similar accessible routes.

**How change was monitored and evaluated:** Extensive evaluation available at: http://www.lhac.eu/resources/toolip/doc/2015/07/23/evaluation-last-version-excel.pdf

Shortcomings and persistent challenges identified in the implementation of the project/programme: The main obstacle is still the absence of a common European regulatory framework that defines accessibility standards.

**Other lessons learned:** An important result of this project is that this collaboration started another project that has been founded by the European Commission: 3 Foundations have been collaborating with other organisations (local and regional autorities and travel agencies mainly) to develop the STRING PROJECT- Smart Tourist Routes for Inclusive Groups (<u>http://www.stringbox.eu/en/</u>). However there is the possibility based on foundation interest to start new collaborations based on this model and deeply tackle other issues which will complement the itineraries (eg. accessibility in museums).

### **Contact:**

Balmas Silvia sbalmas@efc.be

European Foundation Centre, Belgium www.efc.be



# Case study 22: AHA! (Accessibility Help and Advice), Mapathon of accessible places and inclusive customer service workshops (Canada)

Name of organization/Government entity: Inclusive Design Research Centre, OCAD University & AXS Map

**Thematic area of good practice example:** Wayfinding, Education and Awareness, Community & Youth Engagement, Crowdsourcing

Specific location: Multiple locations globally, see <u>www.axsmap.com</u>

Duration of project/programme: Ongoing since 2012

**Beneficiaries of good practice example:** Persons with disabilities, businesses, public venues, youth, community members, tourists and travellers

**Implementing agency/agencies:** Inclusive Design Research Centre, AXS Map, school boards, community organizations

#### Source of funds: Government of Ontario

**Brief background to the project:** A first step to creating accessible urban spaces is general awareness of accessibility principles and an understanding of the benefits of inclusive design within a community. AHA! provides training and resources to businesses on how to become accessible. A primary outreach technique is mapathons that use the AXS Map application.

AXS Map is a web and mobile mapping database that invites community members to share reviews on the accessibility of businesses and places. The database is populated in part through community events called Mapathons, in which teams canvas neighbourhoods to identify the accessibility of all businesses and public spaces. The AHA! mapathons are often used as experiential learning for school children.

The Mapathon community events seed a culture shift within a community, map out accessible businesses and venues for persons with disabilities, provide incentives for businesses that make accessibility improvements, educate business owners and encourage continuous improvement on the part of property owners and managers.

#### **Overall objectives of the project/programme:**

- 1. To provide persons with disabilities with information about the accessibility of businesses and other public spaces.
- 2. To educate business owners and property owners regarding strategies and benefits of inclusion.
- 3. To provide incentives for continuous improvement of accessibility within a community.
- 4. To seed awareness of accessibility in school children, thereby encouraging a culture shift.

5. To connect communities globally in the collective effort of inclusive design of urban spaces.

**Process/strategy to implement the project/programme:** The AHA! project was implemented by a diverse team of students who organized mapathons throughout Ontario, Canada. The team used the mapathon opportunity to educate participants about accessibility and inclusion and to engage business owners in discussions and workshops on accessibility. Materials for workshops were developed by stakeholders.

**Changes achieved:** AHA! has been the most successful mapathon and AXS Map has over 100,000 businesses mapped around the globe.

How change was monitored and evaluated: Usage metrics gathered on the AXS Maps site, as well as qualitative and anecdotal data gathered during Mapathons and AHA! workshops are being used to monitor and evaluate outcomes.



Shortcomings and persistent challenges identified in the implementation of the project/programme: While the program addresses the accessibility of businesses and public spaces, the accessibility of the urban infrastructure (sidewalks, roads, etc.) can continue to cause barriers to access. The AHA! mapathons reveal that there are many misconceptions about accessibility and persons with disabilities. There appears to be a common resistance to accessibility compliance even if there are building codes and laws related to accessibility.

**Other lessons learned:** School children are ideal ambassadors for inclusive design. In talking to businesses they are persuasive and disarming educators and see accessibility as a non-optional common goal. Engaging the larger community in reviewing accessibility creates community investment in the effort. Linking communities globally in a common map and database elicits community pride. Small business owners are more responsive to training at their premises.

#### **Contact:**

Inclusive Design Research Centre, OCAD University, <u>info@idrc.ocadu.ca</u> Prof. Jutta Treviranus, Director, <u>jtreviranus@ocadu.ca</u> Dr. David Pereyra, AHA! Project Coordinator, <u>dpereyra@ocadu.ca</u>

# Case study 23: Forum "One Quarter for All" (Germany)

**Name of organization/Government entity:** Civil Society Initiative "Q8: EIneMitteFuerAlle"

Thematic area of good practice example: Inclusive Urban Development

Specific location: Hamburg-Altona, Germany

Duration of project/programme: 2012 - open-ended

Beneficiaries of good practice example: Future accommodation/facility users

**Implementing agency/agencies:** Civic initiative started by "Q8", an activity of "EvangelischeStiftungAlsterdorf"



**Brief background to the project:** The newly developing quarter *Mitte Altona* is Hamburg's second-largest urban project and comprises 3,500 flats in central location. In 2012, when the plans gained more public attention, the *Forum* decided to pursue an ambitious goal: develop this as the first inclusive quarter in Hamburg.

**Overall objectives of the project/programme:** How to develop a quarter in which everyone is an inclusive participant? How to mould the quarter's conditions in such a way that all persons are part of local life and obtain the support they require? How to include all-encompassing accessibility as a planning criterion for the new quarter? With these questions the civic initiative started the project in order to elaborate responses and solve possible problems before they occur.

**Process/strategy to implement the project/programme:** With the support of the Q8 initiative participants from the community, politics, administration, religious communities, associations, foundations, local initiatives and joint building ventures established the *Forum One Quarter for All*. It developed 30 goals and associated recommendations for inclusive architectural and urban development. The functioning of the *Forum* and its working results reflect a systematic and exemplary combination of a bottom-up process with the aims of the UN Convention on the Rights of Persons with Disabilities.

**Changes achieved:** The informal, highly efficient project *One Quarter for All* triggers a new approach for politics and administration in Hamburg in favor of (social) inclusion in urban development. The project has shown a demonstrable effect: politics and administration have adopted the initiative's postulations. *One Quarter for All* is mentioned in the current Hamburg state government programme as to be employed in the future as best practice for all larger development projects in the city state. The growth potential evolving therefrom is significant: wherever city development is an issue inclusion is "thought through with it".

**How change was monitored and evaluated:** The Forum significantly contributed to the achievement that for the <u>Mitte</u> Altona project inclusion has been made an important component of the city's development contract with the investors.

In 2013 One Quarter for All has been bestowed the Senator-Neumann Award for "outstanding and innovative projects promoting an inclusive society". Within the framework of the zero project conference on the issue of 'political participation and self-determined life' in 2015 the *Forum* was selected as one of the 30 'innovative practices'.

Shortcomings and persistent challenges identified in the implementation of the project/programme: One Quarter for All is breaking new grounds in the rarely explored field of inclusive urban development. On this avenue it encounters topics which require from-scratch approaches to be further engineered together with all stakeholders involved in the quarter's development.

**Other lessons learned:** Comprehensive, circumspect and constructive collaboration with citizens, politics, local institutions, economy and administration is of paramount and critical importance for success in the creation of a really inclusive quarter.

#### **Contact:**

Forum EineMittefürAlle Mail: c/o Q8, Ms AgatheBogacz Max-Brauer-Allee 50, 22765 Hamburg + 49 40 35748153 <u>a.bogacz@q-acht.net</u> www.q-acht.net/eine-mitte-fuer-alle.html

## Case study 24: Help me help you: accessibility of public services (Israel)

Name of organization/Government entity: Access Israel

Thematic area of good practice example: Accessibility of public services

Specific location: Israel

Duration of project/programme: 2010- 2016

**Beneficiaries of good practice example:** The program promotes better service for residents with all kinds of disabilities, by exposing municipality personnel to the world of persons with disabilities, including accessibility arrangements within the organization, in order to provide equal and accessible services.

Implementing agency/agencies: Access Israel's Accessibility Training Department

**Source of funds:** The Project is funded partially by the Municipality (25%) and the rest (75%) subsidized by the Ministry of Welfare and/or Philip Morris Corp.

**Brief background to the project**: Under Israeli regulation, every municipality is required to provide its staff with accessible service training, in which they are educated about disabled people in general, and gain knowledge and practical skills in accessible service. However, local authorities in Israel do not have the financial resources and the knowhow to do this.

**Overall objectives of the project/programme:** The Program provides the municipality service providers with tools on how to assist people with disabilities and offer accessible service, allowing persons with disabilities to receive the service offered by the municipality with dignity, equality and independence. The advantage of the Project is its immediate effect on the quality of accessible service granted in the municipality.

**Process/strategy to implement the project/programme:** Access Israel developed a unique model for training towards accessible service. This includes a preparatory session, a tour of the accessibility in municipality's jurisdiction and a survey of accessibility related complaints within the authority. These activities are followed by a one day seminar in which participants meet people with various disabilities, learn about the authority's accessibility resources and acquire tools necessary to perform various services. Then participants experience and feel what it is like to "walk in disabled person's shoes" along with an interactive lecture about specific local adaptations, complete with actual examples and simulations of accessible service, performed by instructors with disabilities, whereby service providers are given immediate and practical tools to provide accessible services.

This unique project succeeds, inexpensively, in availing service providers with professional tools tailored to their specific local authority, which have shown immediate improvement of quality of service. This is a stigma breaking program, generating a dialogue between residents with disabilities and service providers in the authority. Having disabled people as instructors creates identification and empathy in authority personnel, promoting equal and respectful integration.

**Changes achieved:** The project proved highly successful in local authorities who had adopted the program and provided the workshop. Feedbacks from these local authorities show that staff's views of persons with disabilities have shifted, and new accessibility protocols and arrangements were developed and put in place for the benefit of residents with disabilities. Having exposed workers to the value of inclusion, the project has opened the door to other inclusive ventures.

**How change was monitored and evaluated:** Participants fill out a simple survey on the project. Access Israel keeps in touch with the municipalities and is able to follow the positive effects the program has. Several municipalities were satisfied and requested additional workshops.

Shortcomings and persistent challenges identified in the implementation of the project/programme: Many municipalities have shown reluctance at first to enable the initial meeting and survey of the municipality with a focus on disabilities - fearing opening a stream of complaints and dealing with stigmas. In addition, regardless of the success of those who participated, only 45 municipalities have already participated from more than 300 municipalities in Israel - funding and prejudice prove to be the biggest obstacles.



**Other lessons learned:** Breaking the Glass Ceiling is not a cliché; it is reality. This project reflects a shift in views among service providers in all areas of service within the local authority, improving service to disabled people as well as to the entire population. In local authorities where the project was implemented, disabled people have been greatly empowered when integrated as instructors, leading rather than being led.

The project has created a real buzz and became popular because of the great reactions received by those who have participated in such programs. We are in the process of lowering the budget by including more local persons with disabilities in the program.

#### **Contact:**

Mr. Or Cohen Access Israel Or@aisrael.o

# IV. Endnotes

Promoting accessibility, building sustainable and inclusive urban development for all\*

"The most difficult barrier to overcome is the human attitude. Attitude of human being make the world inaccessible... Change the discriminatory mentality toward a culture of inclusion and accessibility is imperative for an agenda of true urban development."

Lenin Moreno, Special Envoy on Disability and Accessibility (Ecuador), message delivered at the Forum on Disability Inclusion and Accessible Urban Development, Nairobi, 28 October 2015.

After more than 30 years of normative guidance on the central role of accessibility to the general systems of society in promoting equalization of opportunities for persons with disabilities,<sup>28</sup> the question arises as to why accessibility in the built environment, in transport and public accommodations and in information and communication technology is not yet the "new normal." Rather, environmental accessibility is most often – but not always – a product of regulation, administrative guidance or judicial actions.

Accessibility following the principles of universal design refers to solutions that are intuitive to use, involve ease of effort and respond to needs, interests and capabilities of a wide-range of end users, equally – persons with disabilities and non-disabled persons alike. Accessibility solutions are efficient in that one set of designs or procedures are produced to respond to a wide-range of expected end-user needs, interests and capabilities; they generally involve end-user input on performance requirements and build on feedback on actual usage from diverse communities of interest. Accessibility solutions are cost-effective in that designs generally do not require costly retrofitting to respond to new accessibility requirements; end-user feedback contributes to solutions that deliver enhanced accessibility and usability as required.

Accessibility solutions built upon basic concepts and principles of "universal design" may, not always reflect a strict universal design construct. This distinction can be seen by recalling the basic concepts of "universal design":

- (a) Equitable use: the design is useful and relevant to a wide group of end-users;
- (b) Flexibility in use: the design accommodates a wide range of individual preferences and abilities;
- (c) Simple and intuitive use: the design is easy to understand regardless of the knowledge, experience, language skills or concentration level of the end-user;
- (d) Perceptive information: the design communicates information effectively to the user regardless of the ambient condition or the sensory abilities of the end-user;
- (e) Tolerance for error: the design minimizes the hazards and adverse consequences of unintended actions by the end-user;
- (f) Low physical effort: the design can be used easily, efficiently and comfortably with a minimum of fatigue;

<sup>\*</sup> Special appreciation to Mr. Clinton E. Rapley, Director of Planning Services, Associates for International Management who shared inputs and participated at the DESA- UN Habitat Forum on Disability Inclusion and Accessible Urban Development, Nairobi, 28 October 2015. <sup>28</sup> World Programme of Action concerning Disabled Persons, United Nations General Assembly resolution, (A/37/351/Add.1 andAdd.1/Corr.1, annex).

(g) Size and space: the size and space for approach, reach, manipulation and use should be appropriate regardless of the body size, posture or mobility of the end-user.<sup>29</sup>

While "universal designs" provide intuitive ease of use and allow for end-user error, they do not specifically and fully address provision of accessibility for a diverse range of end-users as set forth in article 9 (Accessibility) of the Convention on the Rights of Persons with Disabilities.<sup>30</sup>

This publication aims to illustrate good practices and present options for promoting environmental accessibility in the context of urban development. It is premised on the notion that environmental accessibility is a member of the set of global public goods and not a defined benefit for specific members of the population. Once provided, no one person can be excluded from accessible environments. The benefit that any one end-user can experience from accessible environments, urban infrastructure or information and communication technology does not diminish opportunities for others to enjoy the "ease and flexibility" of accessible environments.

Addressing environmental accessibility as an issue in provision of a global public good in the context of development would move budget debates from questions as to how to, and who should fund disability-specific and accessible infrastructure and services, on to decisions about maximizing public welfare and levels of living within available resources for urban development.

It is possible to cite a number of examples of accessibility which are good practices in daily life, from small appliances, to larger and essential technologies and public infrastructure. A number of factors have been identified with the increase in the production of accessible designs: the building of market share among under-served populations; pre-emptive responses to forthcoming regulatory actions; the growing use of mobile access to information and communication technologies, which requires efficient and usable designs with increasing accessibility to capture and retain an extensive range of end-users; and population ageing, which has been accelerating globally.

An everyday example of accessibility can be found in digital rice cookers produced by the Toshiba Corporation: the user interface is in English and also in braille. The devices are on offer at Toshiba dealers and do not involve an extra visit to service organization for the visually impaired, since the Braille option is a given not an extra charge.

The example of the above approach needs to be scaled up to many more small appliances. For that, appliance producers need to think of opportunities of meeting under-served consumers with accessible interface options.

In the field of technology, a major development is the decision by Internet browser software publishers to include – at no charge – the option to increase the size of content displayed. Previously, such a capacity was an extra-charge item for end-users who were unable to work with a conventional display. Experience suggests, however, that accessible information and communication technology is always "under construction": the rapid pace of developments in Internet-enabled services and content often can present challenges to end-users who may

<sup>&</sup>lt;sup>29</sup> *Report. International Seminar on Environmental Accessibility, Beirut, 30 November - 3 December 1999* (United Nations document: E/ESCWA/HS/2000/1), p.4.

<sup>&</sup>lt;sup>30</sup> General Assembly resolution 61/106, annex.

have sensory, physical or intellectual impairments. Often regulatory or administrative guidance is required to ensure content developers and service providers respond to recognised standards for accessible information and communication goods and services, many of which have been developed by the World Wide Web Consortium (W3C).<sup>31</sup>

Experience also suggests that designs providing accessible environments and facilities require both post-occupancy surveys to ensure that standards employed respond to actual end-user needs, and periodic monitoring in the light of changing technologies, end-user characteristics or service expansion. There exist many examples which illustrate the point of costimplications for post-construction; below, two examples reflect these issues. The first is of the United Nations House in Beirut, which houses both the United Nations Regional Economic and Social Commission for Western Asia and a number of UN system representative offices. The house was constructed in the late-twentieth century, along with the redevelopment of the Beirut Central Business District, as an accessible facility. However, post-occupancy surveys found areas, particularly for ease of entry and exit, where applicable standards did not produce accessible solutions for local users; retrofits were budgeted and implemented to meet actual end-user accessibility needs.

The second example is of the late-twentieth century urban infrastructure related to the Skytrain system of Bangkok, Thailand. At the time of design and construction, developers provided only limited access to Skytrain stations by lift; passengers with mobility issues and parents with children in strollers were at a severe disadvantage in using this quick and efficient transport system. Interested civil society organisations soon took the case of unequal access to the court system and recently won a judgement that Skytrain must provide ease of access at all current and planned stations, which is currently being undertaken at considerable costs. At the initial design stage developers argued that the available budget did not allow for provision of lifts at all stations; a decision was made to provide lifts at a limited set of stations, mainly with high-levels of tourist traffic. In essence the Skytrain management of the time applied a classic corner solution to facility use and access rather than construct an appropriate welfare function that would maximize benefits for a wide range of potential end-users.

The above examples, and indeed the case studies illustrated in this publication, demonstrate that accessibility is and shall be regarded and promoted proactively as a framework for efficient solutions in the context of inclusive and sustainable urban development.

<sup>&</sup>lt;sup>31</sup> The World Wide Web Consortiums is an international community that develops open standards to ensure the long-term growth of the Web: <u>http://www.w3.org</u>.